## MEMORANDUM OF UNDERSTANDING CONCERNING THE SHARING OF INFORMATION RELATED TO THE ESTABLISHMENT OF THE BUREAU OF CONSUMER FINANCIAL PROTECTION

### I. Introduction and Purpose

This Memorandum of Understanding (MOU) is entered into between the Bureau of Consumer Financial Protection Bureau (Bureau), the Office of the Comptroller of Currency (OCC), and the Office of Thrift Supervision (OTS). Title X of the Dodd-Frank Wall Street Reform and Consumer Protection Act (the Dodd-Frank Act or Act) establishes the Bureau, an independent bureau with authority to regulate the offering and provision of consumer financial products or services under Federal consumer financial laws as set forth in the Dodd-Frank Act.

Therefore, this MOU sets forth the agreement between the Bureau, the OCC, and the OTS, (collectively, the Agencies or the Parties), with respect to their sharing, consistent with law, of non-public information in connection with their responsibilities related to or affecting the establishment of the Bureau. The Parties intend to negotiate a subsequent MOU, or modify or confirm this MOU to address information sharing that may occur subsequent to the designated transfer date under section 1062 of the Act.

The parties agree that the provisions of this MOU relating to the treatment of consumer complaints (as defined in section II, paragraph 2), may be amended or superseded by a separate agreement, as the parties may later establish.

## II. Information Sharing

1. To the extent the providing Agency (the Provider) deems appropriate and necessary to permit the Agencies to fulfill their respective responsibilities related to or affecting the establishment of the Bureau, including setting up the Bureau and preparing for the transfer of certain consumer financial protection functions to the Bureau ("the Bureau-related provisions"), the Provider may, in its discretion, share information, such as personnel information and other non-public information (as defined in this MOU), in any form (including oral), with the other Agency (the Recipient).

<sup>&</sup>lt;sup>1</sup> Pursuant to Title III of the Dodd-Frank Act, the OTS will be integrated into the OCC on July 21, 2011. On that date, pursuant to section 323 of the Act, all property of the OTS, including records other than those as may be transferred to the Federal Deposit Insurance Corporation or the Board of Governors of the Federal Reserve System, will transfer to the OCC. Subsequent to the transfer date, the MOU will apply to only the OCC and the Bureau. After such date, any request for change in the status of information provided by the OTS to the Bureau as Non-Public Information shall be directed by the Bureau to the OCC which will then, in possible consultation with either the FDIC or the Board, act on the request.

- 2. Non-public Information subject to this MOU, unless the Provider expressly consents or designates the information as publicly available or as no longer Non-public Information subject to this MOU. For purposes of this MOU, Non-public Information also includes all information that the Provider has provided to the Recipient to date in connection with the Bureau-related provisions of the Dodd-Frank Act. With respect to examination-related information shared pursuant to this MOU, all such information that is provided may only be used by the Recipient for the purposes of planning, developing, enhancing, or conducting its supervision, enforcement, and regulatory functions. Disclosure of such information is governed by this MOU. Non-public Information shall not include any complaint, inquiry, or allegation regarding any financial product or service submitted to the Bureau or the Treasury in any form by an individual consumer (consumer complaint) and which the Bureau or the Treasury provides to the OCC or OTS.
- 3. To facilitate the planning and preparation for the establishment and performance of the Bureau's supervisory and enforcement functions and to assure that no interruption in supervision occurs as a result of the transfer of functions from the OCC and the OTS to the Bureau, the OCC and the OTS will make their best efforts to provide to the Bureau as soon as reasonably possible prior to the designated transfer date, copies of records related to supervisory or enforcement functions to be transferred from the OTS or the OCC to the Bureau. As soon as practicable after the execution of this agreement, the Bureau, the OCC, and the OTS shall establish a schedule for the provision of such records to the Bureau prior to the designated transfer date. Copies of records related to such supervisory or enforcement functions shall be provided to the extent that the OCC and the OTS, in consultation with the Bureau, as appropriate, deem they are records necessary for the Bureau's use in planning or preparation for the establishment and performance of its supervisory or enforcement functions. The parties agree to cooperate and coordinate on the media and format of such copies of records, as well as the process for providing such copies to the Bureau, in order to maintain the accuracy of the records and promote the efficient use of resources of the agencies.
- 4. Upon the designated transfer date under section 1062 of the Act, information provided prior to the transfer date by a Provider and pursuant to this MOU shall be treated as follows: (1) shared information that is related to a supervision, enforcement, or regulatory function transferred from the OCC or the OTS to the Bureau shall be the property and agency records of both the OCC and the Bureau; and, (2) shared information that is related to a function transferred from the OCC or the OTS to the Bureau, but which also concerns functions retained by the OCC, shall remain the property and an agency record of the OCC. Notwithstanding, the OCC may elect to designate certain records as property and agency records of the Bureau and no longer Non-public Information subject to this MOU. The Parties anticipate and agree, however, that with respect to such information, the Bureau will adopt rules providing for the confidential treatment of such records as appropriate.

### III. Permissible Uses and Confidentiality

The Parties agree as follows:

- 1. All Non-public Information provided by the Provider to the Recipient remains the record or property of the Provider. This MOU is not intended to and does not alter, waive, or compromise the discretion of the Provider to determine the information it will share under this MOU.
- 2. Except as permitted by this MOU, Non-public Information may not be shared outside of the Recipient without the prior written permission of the Provider.
- 3. The Recipient agrees to establish and maintain such safeguards as are necessary and appropriate to protect the confidentiality of the Non-public Information provided pursuant to this MOU, as well as any information derived therefrom. These safeguards include:
  - (i) restricting access to the Non-public Information obtained pursuant to this MOU to only those of its officers and employees who have a *bona fide* need for such information in carrying out the responsibilities of the Party in connection with the Bureau-related provisions of the Dodd-Frank Act;
  - (ii) informing those persons who are provided access to such Non-public Information of their responsibilities under this MOU;
  - (iii) establishing appropriate physical safeguards for maintaining the confidentiality of the Non-public Information; and,
  - (v) to the extent that the Non-public Information is personally identifiable information or is information subject to the Privacy Act of 1974, 5 U.S.C. § 552a, ensuring that the Non-public Information is also protected as required by the Privacy Act and the applicable information security standards, including National Institute of Standards and Technology, Special Publication 800-122 "Guide to Protecting the Confidentiality of Personally Identifiable Information."
- 4. The Recipient may share Non-public Information with its contractor (or consultant) only with the Provider's written permission, which permission will not be unreasonably withheld. The Recipient will identify the particular Non-public Information to be shared and request permission by letter or email to the Provider's point of contact. The Provider's grant of permission via email will serve as sufficient authorization. If the Provider grants permission for the sharing, the Recipient will require that the contractor agree, in writing, that it will: (i) safeguard the Non-public Information as set forth in paragraph (3) above; (ii) return, or certify to the Recipient, the destruction of all copies of the Non-public Information at the conclusion of its engagement with the Recipient; (iii) not use the Non-public Information for any purpose other than in connection with its engagement with the Recipient; and (iv) not

disclose the Non-public Information outside of the contractor (other than to the Recipient) without the prior written approval of the Provider.

- 5. Unless prohibited by law or otherwise provided in this MOU, the Recipient shall:
  - (i) promptly notify the Provider in writing of any legally enforceable demand or request from a third party for Non-public Information of the Provider (including but not limited to, a subpoena, court order, request pursuant to the Freedom of Information Act, or a request by the U.S. Government Accountability Office); provide a copy of the request or demand to the Provider for its consideration and advise the requester of such action; provide the Provider a reasonable opportunity to respond to the demand or request; and assert all such reasonable and appropriate legal exemptions or privileges that the Provider may request be asserted on its behalf;
  - (ii) consent to application by the Provider to intervene in any related action for the purpose of asserting and preserving any claims of confidentiality with respect to any records originated by the Provider; and
  - (iii) not grant any demand or request for the Provider's Non-public Information or furnish it to any third party without the prior written approval of the Provider except as provided in paragraph 6 of this section.
- 6. Nothing in this MOU shall prevent a party from complying with a legally valid and enforceable subpoena, or United States federal court order compelling production of the Provider's Non-public Information or, if compliance is deemed compulsory, a request or demand from a duly authorized committee of the United States Senate or House of Representatives. To the extent permitted by law, the Recipient will advise the Provider of such a request, demand, or order as promptly as is reasonably possible and consult with the Provider on the response before complying with the request, demand, or order. Recipient shall use its best efforts to ensure that the requestor secures an appropriate protective order or, if the requestor is a legislative body, use its best efforts to obtain the commitment or agreement of the legislative body that it will maintain the confidentiality of the information.
- 7. The Parties agree that sharing of Non-public Information pursuant to this MOU will not constitute public disclosure and is not intended to constitute a waiver of confidentiality or of any applicable privileges, including the examination privilege, nor waives or alters any provisions of any applicable laws relating to Non-public Information. The Parties expressly reserve all evidentiary privileges and immunities applicable to the information shared under this MOU.

#### IV. General Terms

1. This MOU is effective upon the signature by representatives of the Parties and remains effective until any party hereto provides written notice of its intent to terminate this MOU or until the designated transfer date. The sharing of information

under this MOU between the OCC, OTS and the Bureau may continue after the designated transfer date if the OCC and the Bureau reaffirm, in writing, their commitment to be bound by and to comply with the terms of this MOU.

- 2. Following the termination of this MOU, all Non-public Information provided pursuant to this MOU shall remain confidential, shall continue to be protected as set forth in this MOU, and shall not be shared outside of the Recipient without the prior written permission of the Provider.
- 3. The Parties to the MOU may from time to time amend this MOU in writing and such amendments, when executed by all Parties, shall then become a part of the MOU.
- 4. This MOU contains the entire and exclusive agreement of the Parties with respect to its subject matter.
- 5. This MOU may be executed in separate counterparts, each of which when executed and delivered shall be deemed an original, and all of which taken together shall constitute one and the same MOU.
- 6. As soon as practicable after execution of this MOU, each party will advise the other of the name, title, and contact information, including addresses and telephone and fax numbers, for the appropriate official(s) to contact for purposes of notices and exchanges of information. This contact information will be updated as appropriate.
- 7. No provision of this MOU is intended to affect the parties' respective enforcement authority.

By

FOR THE U.S. DEPARTMENT

OF THE TREASURY

acting on behalf of

THE BUREAU OF CONSUMER

FINANCIAL PROTECTION

FOR THE OFFICE OF THE COMPTROLLER OF CURRENCY

Department of Treasury

Julie L. Williams

First Senior Deputy Comptroller and

Chief Counsel

FOR THE

OFFICE OF THE COMPTROLLER

OF THE CURRENCY

Date:	Date:	
FOR THE OFFICE OF THRIFT SUPERVISION		
By Colorah Dakin Acting Chief Counsel		
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# ADDENDUM TO MEMORANDUM OF UNDERSTANDING BY AND BETWEEN THE CONSUMER FINANCIAL PROTECTION BUREAU AND THE FEDERAL DEPOSIT INSURANCE CORPORATION

Pursuant to Section V.1 of the Memorandum of Understanding By and Between the Consumer Financial Protection Bureau and the Federal Deposit Insurance Corporation (*MOU*), the Federal Deposit Insurance Corporation and the Bureau of Consumer Financial Protection hereby reaffirm their commitment to be bound by and comply with the terms of the MOU for 120 days after the designated transfer date under section 1062 of Title X of the Wall Street Reform and Consumer Protection Act (Dodd-Frank Act). The sharing of information under the MOU, including in subparagraphs (B) and (C) of section 1022(c)(6) of the Dodd Frank Act, may therefore continue until November 18, 2011 unless and until the parties amend the MOU pursuant to Section V.3 or any party gives written notice of its intent to terminate the MOU pursuant to Section V.1.

FOR THE U.S. DEPARTMENT OF	FOR THE FEDERAL DEPOSIT
THE TREASURY	INSURANCE CORPORATION
acting on behalf of THE BURFAU OF CONSUMER	
FINANCIAL PROTECTION	
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By	By:
George W. Madison	Michael H. Krimminger
General Counsel	General Counsel
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Date: Twice	Date: July 19,2011
	(b)(6)
	By
	Wy.
	/ 🗷 ylvia Plunkett
	Senior Deputy Director
	Division of Depositor & Consumer
	Protection
	7/10/2011
	Date: // 19 / 30 / /

# MEMORANDUM OF UNDERSTANDING BY AND BETWEEN THE CONSUMER FINANCIAL PROTECTION BUREAU AND THE FEDERAL DEPOSIT INSURANCE CORPORATION

## I. Introduction and Purpose

This Memorandum of Understanding (MOU) is entered into between the Bureau of Consumer Financial Protection (Bureau) and the Federal Deposit Insurance Corporation (FDIC). Title X of the Dodd-Frank Wall Street Reform and Consumer Protection Act (Pub. L. No. 111-203) (the Dodd-Frank Act or Act) establishes the Bureau, an independent bureau with authority to regulate the offering and provision of consumer financial products or services under Federal consumer financial law as set forth in the Dodd-Frank Act.

The Act mandates that the Bureau have access to confidential reports of examination or financial condition of insured depository institutions upon reasonable assurances of confidentiality (12 U.S.C. §5512(c)(6)(B)(i)). The Act also authorizes the FDIC to provide, in its discretion, other reports and confidential supervisory information regarding insured depository institutions to the Bureau (12 U.S.C. §5512(c)(6)(B)(ii)). This MOU sets forth the agreement between the Bureau and the FDIC, (collectively, *the Agencies or the Parties*), with respect to their sharing, consistent with the foregoing and with the FDIC's disclosure regulations at 12 C.F.R. Part 309, of non-public information in connection with their responsibilities related to or affecting the establishment of the Bureau. The Parties intend to negotiate a subsequent MOU, or modify or confirm this MOU to address information sharing that may occur subsequent to the designated transfer date under section 1062 of the Act.

The parties agree that the provisions of this MOU relating to the treatment of consumer complaints received by the Bureau from the public (as defined in section II, paragraph 2) may be amended or superseded by a separate agreement, as the parties may later establish.

### II. Information Sharing

1. To the extent the providing Agency (the Provider) deems appropriate and necessary to permit the Agencies to fulfill their respective responsibilities related to or affecting the establishment of the Bureau, including setting up the Bureau and preparing for the transfer of certain consumer financial protection functions to the Bureau ("the Bureau-related provisions"), the Provider may, in its discretion, and consistent with any applicable disclosure regulations, share information, such as personnel information and other Non-public Information (as defined in this MOU), in any form or media (including oral), with the other Agency (the Recipient).

- 2. With respect to examination-related information shared pursuant to this MOU, all such information that is provided may be used by the Recipient only for the purposes of planning, developing, enhancing, or conducting its or the Bureau's supervisory, enforcement, or regulatory activities, if any.
- 3. After the "designated transfer date" under section 1062 of the Act, information provided to the Bureau by the FDIC under this MOU shall continue to be agency records of the FDIC and Non-public Information under this MOU, unless on a timely basis, the FDIC designates the record as including information that relates only to functions transferred from the FDIC to the Bureau, in which case information so designated will become agency records of the Bureau and no longer Non-public Information under this MOU. The Bureau will adopt rules providing for the confidential treatment of its agency records as appropriate.
- 4. To facilitate the planning and preparation for the establishment and performance of the Bureau's supervisory and enforcement functions and to assure that no interruption in supervision occurs as a result of the transfer of supervisory functions from the FDIC to the Bureau, the FDIC will provide to the Bureau as soon as possible prior to the designated transfer date copies of records related to supervisory or enforcement functions to be transferred from the FDIC to the Bureau. Such records shall include those that contain information relating to a covered person or service provider subject to the Bureau's supervision under the Dodd-Frank Act and the FDIC's assessment of the manner in which such institutions are managing the risks and benefits associated with their business operations. As soon as practicable after the execution of this agreement, the Bureau and the FDIC shall establish a schedule for the provision of such records to the Bureau prior to the designated transfer date. Copies of records related to such supervisory or enforcement functions shall be provided to the extent that the FDIC, in consultation with the Bureau, as appropriate, deems they are records necessary for the Bureau's use in planning or preparation for the establishment and performance of its supervisory or enforcement functions. After the designated transfer date, the FDIC shall timely provide to the Bureau copies of records related to other functions transferred from the FDIC to the Bureau to the extent that the FDIC, in consultation with the Bureau, as appropriate, deems they are records necessary for the Bureau's use in its performance or support of such other functions. The parties agree to cooperate and coordinate on the media and format of such copies of records, as well as the process for providing such copies to the Bureau, in order to maintain the accuracy and integrity of the records and promote the efficient use of resources of the agencies.

# III. Permissible Uses and Confidentiality

The Parties agree as follows:

1. All Non-public Information provided by the Provider to the Recipient remains the property of the Provider, except as provided above. This MOU is not intended to and

- does not alter, waive, or compromise the discretion of the Provider to determine the information it will share under this MOU.
- 2. Except as permitted by this MOU, Non-public Information may not be disclosed to any person not employed by the Recipient or any entity other than the Recipient without the prior written permission of the Provider, which shall not be unreasonably withheld.
- 3. The Recipient agrees to establish and maintain such safeguards as are necessary and appropriate to protect the confidentiality of the Non-public Information provided pursuant to this MOU, as well as any information derived therefrom. These safeguards include:
  - (i) restricting access to the Non-public Information obtained pursuant to this MOU to only those of its officers, employees, contractors, and agents who have a *bona fide* need for such information in carrying out the responsibilities of the Recipient in connection with the Bureau-related provisions of the Dodd-Frank Act;
  - (ii) informing those persons who are provided access to such Non-public Information of their responsibilities under this MOU;
  - (iii) establishing appropriate physical safeguards for maintaining the confidentiality of the Non-public Information; and,
  - (v) to the extent that the Non-public Information is personally identifiable information or is information subject to the Privacy Act of 1974, 5 U.S.C. § 552a, ensuring that the Non-public Information is also protected as required by the Privacy Act and the applicable information security standards, including but not limited to National Institute of Standards and Technology, Special Publication 800-122 "Guide to Protecting the Confidentiality of Personally Identifiable Information."
- 4. Unless prohibited by law or otherwise provided in this MOU, the Recipient shall:
  - (i) promptly notify the Provider in writing of any legally enforceable demand or request for Non-public Information of the Provider (including but not limited to, a subpoena, court order, request pursuant to the Freedom of Information Act, or a request by the U.S. Government Accountability Office); if the request involves Non-public Information of the Provider provide a copy of the request or demand to the Provider for its consideration and advise the requester of such action;
  - (ii) provide the Provider a reasonable opportunity to respond to the demand or request; and assert all such reasonable and appropriate legal exemptions or privileges that the Provider may request be asserted on its behalf;

- (iii) consent to application by the Provider to intervene in any related action for the purpose of asserting and preserving any claims of confidentiality with respect to the Provider's Non-public Information; and
- (iv) not grant the demand or request for the Provider's Non-public Information or furnish it to any third party, or make public any of the information or any information derived therefrom, without the prior written approval of the Provider.
- 5. Nothing in this MOU shall prevent a party from complying with a legally valid and enforceable subpoena, or order of a court of competent jurisdiction that compels production of the Provider's Non-public Information or, if compliance is deemed compulsory, a request or demand from a duly authorized committee of the United States Senate or House of Representatives. To the extent permitted by law, the Recipient will advise the Provider of such a request, demand, or order as promptly as is reasonably possible and consult with the Provider on the response before complying with the request, demand, or order. Recipient shall use its best efforts to ensure that the requestor secures an appropriate protective order or, if the requestor is a legislative body, use its best efforts to obtain the commitment or agreement of the legislative body that it will maintain the confidentiality of the information.
- 6. The Parties agree that sharing of Non-public Information pursuant to this MOU will not constitute public disclosure and is not intended to constitute a waiver of confidentiality or of any applicable privileges, including the bank examination privilege, nor does such sharing waive or alter any provisions of any applicable laws relating to Non-public Information. The Parties expressly reserve all evidentiary privileges and immunities applicable to the information shared under this MOU.

#### IV. Definitions

"Non-public information" means information not generally available to the public, including confidential supervisory information and personally identifiable information relating to any individual. Non-public Information shall not include any complaint, inquiry, or allegation regarding any financial product or service submitted to the Bureau in any form by an individual consumer (*consumer complaint*) and which the Bureau provides to the FDIC.

"Provider" or "Recipient" means any party to this MOU that provides or receives Non-public Information.

### V. General Terms

1. This MOU is effective upon the signature by representatives of the Parties and remains effective until either party provides written notice of its intent to terminate this MOU or until the designated transfer date. The sharing of information under this MOU between the FDIC and the Bureau may continue after the designated transfer

date if the FDIC and the Bureau reaffirm, in writing, their commitment to be bound by and to comply with the terms of this MOU.

- 2. Following the termination of this MOU, all Non-public Information provided pursuant to this MOU shall remain confidential and will continue to be protected as set forth in this MOU.
- 3. The Parties to the MOU may from time to time amend this MOU in writing and such amendments, when executed by both Parties, shall then become a part of the MOU.
- 4. This MOU contains the entire and exclusive agreement of the Parties with respect to its subject matter.
- 5. This MOU may be executed in separate counterparts, each of which when executed and delivered shall be deemed an original, and all of which taken together shall constitute one and the same MOU.
- 6. As soon as practicable after execution of this MOU, each party will advise the other of the name, title, and contact information, including addresses, email addresses, and telephone and fax numbers, for the appropriate official(s) to contact for purposes of notices and exchanges of information. This contact information will be updated as appropriate.

FOR THE U.S. DEPARTMENT OF THE TREASURY acting on behalf of THE BUREAU OF CONSUMER FINANCIAL PROTECTION (b)(6)	FOR THE FEDERAL DEPOSIT INSURANCE CORPORATION  (b)(6)
George Madison General Counsel Department of Treasury	By Michael H. Krimminger General Counsel
Date: 4/21/11	Date: 4/28/2011  By  Sylvia Plunkett  Senior Deputy Director  Division of Depositor & Consumer  Protection
	Date: 4/28/11