## IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

### MORGAN DREXEN, INC. and KIMBERLY A. PISINSKI,

Plaintiffs,

v.

Civil Action No. 13-cv-01112 (CKK)

# CONSUMER FINANCIAL PROTECTION BUREAU,

Defendant.

### NOTICE

Pursuant to the Court's request made during the telephonic hearing conducted July 25, 2013, the Consumer Financial Protection Bureau ("Bureau") hereby provides notice that today it initiated a civil action against Morgan Drexen, Inc. and its Chief Executive Officer, Walter Ledda, in the United States District Court for the Central District of California. A copy of the complaint in that action is attached. The Bureau will address the significance of its enforcement action in its memorandum of points and authorities opposing Plaintiffs' motion for summary judgment and supporting its cross-motion for summary judgment, which is due on August 27, 2013.

Dated: August 20, 2013

Respectfully submitted,

MEREDITH FUCHS General Counsel TO-QUYEN TRUONG Deputy General Counsel DAVID M. GOSSETT Assistant General Counsel

<u>/s/ John R. Coleman</u> JOHN R. COLEMAN, Va. Bar NANDAN M. JOSHI, DC Bar No. 456750 Senior Litigation Counsel

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## **CERTIFICATE OF SERVICE**

I hereby certify that on August 20, 2013, a copy of the foregoing document was filed electronically via the Court's ECF system, through which a notice of the filing will be sent to all counsel of record.

/s/ John R. Coleman JOHN R. COLEMAN

Case 1:13-cv-01112-CKK Document 14-1 Filed 08/20/13 Page 1 of 20						
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17		ES DISTRICT COURT				
18	CENTRAL DIST	RICT OF CALIFORNIA				
19	Consumer Financial Protection Bureau,	Case No. SACV13-01267 JST (JEMx)				
20	Plaintiff,	<b>COMPLAINT FOR PERMANENT</b>				
21	V.	INJUNCTION AND OTHER RELIEF				
22						
23	Morgan Drexen, Inc., and					
24	Walter Ledda, individually, and as					
25	owner, officer, or manager of Morgan					
26	Drexen, Inc., Defendants.					
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The Consumer Financial Protection Bureau (the "Bureau") alleges the following against Morgan Drexen, Inc. ("Morgan Drexen") and Walter J. Ledda ("Mr. Ledda") (together, "Defendants"):

## **INTRODUCTION**

1. The Bureau brings this action under Sections 1031(a), 1036(a), 1054, and 1055 of the Consumer Financial Protection Act of 2010 ("CFPA"), 12 U.S.C. §§ 5531(a), 5536(a), 5564(a), and 5581, and under the Telemarketing and Consumer Fraud and Abuse Prevention Act, 15 U.S.C. §§ 6102(c)(2), 6105(d), based on Defendants' violations of the CFPA and the Telemarketing Sales Rule ("TSR"), 16 C.F.R. pt. 310, in connection with the marketing and sale of debt relief services.

## JURISDICTION AND VENUE

2. This Court has subject-matter jurisdiction over this action because the action is "brought under Federal consumer financial law," 12 U.S.C. § 5565(a)(1), presents a federal question, 28 U.S.C. § 1331, and is brought by an agency of the United States, 28 U.S.C. § 1345.

3. Venue is proper in this District under 28 U.S.C. §§ 1391(b) and (c), and 12 U.S.C. § 5564(f).

## PLAINTIFF

4. The Bureau is an independent agency of the United States charged with regulating the offering and provision of consumer financial products or services under Federal consumer financial laws. 12 U.S.C. § 5491(a). It has independent litigating authority, 12 U.S.C. § 5564(a)-(b), including the authority to enforce the TSR as it applies to persons subject to the CFPA, 15 U.S.C. § 6102(c)(2), 6105(d); 12 U.S.C. § 5531(a).

## **DEFENDANTS**

5. Defendant Morgan Drexen, Inc. ("Morgan Drexen") is a Nevada corporation. Its physical business address is 675 Anton Blvd., Costa Mesa, CA 92626.

### Case 1:13-cv-01112-CKK Document 14-1 Filed 08/20/13 Page 3 of 20

Morgan Drexen offers and provides debt relief services, as defined in the TSR, 16 C.F.R. § 310.2(m) (2010), and financial advisory services within the meaning of the CFPA, 12 U.S.C. § 5481(15)(A)(viii), including, but not limited to, debt relief services. At all times material to this Complaint, Morgan Drexen transacts or has transacted business in the Central District of California.

6. Defendant Walter J. Ledda is the President and Chief Executive Officer of Morgan Drexen. At all times material to this complaint, acting alone or in concert with others, Mr. Ledda has formulated, directed, controlled, or participated in the acts and practices of Morgan Drexen, including the acts and practices set forth in this Complaint. Given his status as an officer or managerial employee, Mr. Ledda is a "related person" under the CFPA. 12 U.S.C. § 5481(25). Because of his status as a "related person" under the CFPA, Mr. Ledda is a "covered person" under the CFPA. *Id.* Mr. Ledda is also a "covered person" under the CFPA because he engages in the offering or providing of consumer financial services through his provision of financial advisory services, including services to assist consumers settle debts. At all times material to this Complaint, Mr. Ledda has transacted business in the Central District of California.

### BACKGROUND

7. Mr. Ledda founded Morgan Drexen in or around March 2007. At the time, a number of states that regulated the for-profit debt relief industry provided an exemption, in some form, for attorneys practicing law in connection with debt relief.

8. In or around August 2007, Morgan Drexen began employing what is known colloquially as the "Attorney Model" of debt relief services. Under the Attorney Model, consumers contracted directly with attorneys affiliated with Morgan Drexen for the provision of debt relief services and paid the attorneys up-front fees in advance of any debt being settled. Morgan Drexen, not the attorneys, actually performed the debt relief work on behalf of consumers. The attorneys, in turn, paid Morgan Drexen the majority of the up-front fees they received from consumers.

9. At the outset of its use of the Attorney Model, Morgan Drexen entered into a business arrangement with a number of lawyers ("Engagement Attorneys"). Morgan Drexen and the Engagement Attorneys agreed that they would work together to offer debt relief services to the entire nation. Each of the Engagement Attorneys was assigned a region of the country. The Engagement Attorneys then contracted with attorneys in jurisdictions where the Engagement Attorneys were not licensed to practice law ("Local Attorneys") (Collectively, Local Attorneys and Engagement Attorneys are referred to herein as "Network Attorneys").

10. Though consumers paid Network Attorneys directly, the attorneys would only keep a small percentage of the funds received. Morgan Drexen retained the majority of the up-front fees paid by consumers.

11. In October 2010, the FTC responded to the proliferation of abusive and deceptive practices in the debt relief sector by amending the TSR to, among other things, prohibit debt relief companies engaged in telemarketing from requesting or receiving advance fees before renegotiating, settling, reducing, or otherwise altering the terms of at least one of a consumer's debts. The TSR amendments do not provide an exemption for attorneys practicing law in connection with debt relief.

12. On or around the effective date of the TSR amendment, Morgan Drexen changed its business practice.

13. Under its new practice, Morgan Drexen presents the consumer with two contracts to enter into with a Network Attorney, one purportedly for debt relief services and one purportedly for bankruptcy-related services ("Dual Contract Model").

14. The Dual Contract Model is designed to disguise consumers' up-front payments for debt relief services provided by Morgan Drexen as payments for bankruptcy-related work purportedly performed by Network Attorneys.

## **DEFENDANTS' DUAL CONTRACT MODEL**

## Morgan Drexen Advertises Debt Relief Services

15. Morgan Drexen markets debt relief services through television commercials, radio advertisements, and the internet, including through websites that it creates and manages for Network Attorneys.

16. Morgan Drexen's television commercials appear on network and cable television on local and national stations across the country. The commercials contain messages that encourage consumers to call Morgan Drexen immediately to take advantage of a limited opportunity.

17. In its commercials, Morgan Drexen claims that it can help consumers eliminate their debt through debt relief programs supported by attorneys. In the television commercials, these claims are generally plastered across the screen in large neon print. Such claims include:

a.	"No	more	debt'

## b. "Eliminate your debt"

c. "Call now! And erase your debt"

- d. "Call for . . . a free legal services catalogue to explain how the attorneys can eliminate your debt"
- e. "Attorneys supported by Morgan Drexen will work to reduce any type of unsecured debt"

18. In one commercial, a woman smiles and states, "Now I'm debt free, yes I am, yes." In some commercials, a background voice instructs, "Call now, this is your opportunity to be debt free in months," while the message "Be debt free in months" flashes on the screen in large, bold neon print.

19. Morgan Drexen states in its commercials that the advertised services do not require any up-front fees. In television commercials, the words "\$0 up-front fees" are

### Case 1:13-cv-01112-CKK Document 14-1 Filed 08/20/13 Page 6 of 20

displayed on the screen in large bold neon print, while a voice in the background announces, "Best part – no up-front fees. You have nothing to lose except your debt."

20. Morgan Drexen also advertises its services as a way for consumers to avoid bankruptcy, with statements such as: "Start your life over without filing bankruptcy."

21. In its commercials, Morgan Drexen claims that attorneys will work on behalf of consumers to reduce their debt. For example, one commercial includes the following statement: "attorneys supported by Morgan Drexen will work to reduce your debt." Another includes the following statement: "Put a lawyer on your side." In most commercials, Morgan Drexen does not name a specific attorney. Instead, it refers generally to "attorneys supported by Morgan Drexen."

22. Each television and radio commercial contains a toll-free telephone number for consumers to call in order to speak with a Morgan Drexen representative.

## The Intake Call

### The Pitch

23. Consumers respond to Morgan Drexen's advertising and call the toll-free telephone number listed by Morgan Drexen to inquire about the advertised debt relief services.

24. During telephone calls, employees of Morgan Drexen advise consumers that Morgan Drexen can assist in negotiating unsecured debts so that a consumer will be able to repay the debt for less than what is owed.

25. Morgan Drexen employees advise consumers that, under the terms of the advertised debt relief program, the consumers will make fixed monthly payments for a defined period of time.

26. Morgan Drexen employees further advise that, once Morgan Drexen has negotiated a settlement of unsecured debt, the funds the consumer has paid on a monthly basis will be used to pay the negotiated, reduced debt amount, thereby settling the debt. 27. Consumers are often placed on hold during their initial call to Morgan Drexen. While on hold, consumers hear testimonials from people who state they are happy with the program advertised by Morgan Drexen. These testimonials often emphasize the benefits of avoiding bankruptcy. For example, one such testimonial reads:

And I thought I was going to have to claim bankruptcy, but I really didn't want to do that, so I decided to take a chance on the program I saw advertised. Now of course I was very nervous at first because it was something new I hadn't heard of before. But, I'm debt free now. I could hardly believe it. It's awesome to get a second chance.

28. Morgan Drexen employees obtain detailed information from consumers about the amount and source(s) of their income and the amount and number of their debts.

29. Once Morgan Drexen has obtained information about the consumer's income and debt, the consumer is transferred to a "Legal Intake Specialist," another Morgan Drexen employee at its call center. Morgan Drexen has prepared a script for Legal Intake Specialists to follow when talking to consumers. The script includes the following language:

Basically, I'm a Morgan Drexen Legal Intake Specialist who works with (name the firm). This is a law firm that settles with creditors. (Name the firm), with our support, negotiates with your creditors to get you out of the debt. Although this depends on the circumstances of each individual client, their average settlements are about 40 to 50% of the balance due (excluding fees and accretion). Ultimately, they work with you to pay back the debt at a reduced amount, without the scar of filing for bankruptcy.

30. If a consumer is still interested in signing up for the advertised debt relief program, a Morgan Drexen employee determines the amount of the monthly payment the consumer will have to make under the program and informs the consumer of this.

## The Fees

31. During the intake call, Morgan Drexen makes a series of contradictory statements about the fees consumers must pay under the advertised debt relief program.

32. For example, per Morgan Drexen's call scripts, Morgan Drexen employees state that the "only fee" a consumer will be charged for debt relief services is a flat percentage of the consumer's original balance of a debt, and that the flat percentage will only accrue once the debt is settled.

33. But then the employee explains that the consumer will also be charged three fees for bankruptcy services: (1) a \$1,000 to \$1,500 engagement fee; (2) a \$450 bankruptcy filing fee; and (3) a \$50 monthly administrative fee. The employee states that Morgan Drexen provides the consumer with bankruptcy services as a "safety net, just in case you need a new beginning." The employee describes how an attorney will prepare a bankruptcy petition for the consumer, but will not file it until the consumer consents and has paid the fees. The employee then explains that these fees are "built into" the consumer's payment and thus are not an "out of pocket expense."

34. As the final step of the intake call, the Morgan Drexen employee asks consumers with internet access to access a web portal and electronically sign two contracts for services with the Network Attorney to which Morgan Drexen has assigned them. The first contract is titled, "Attorney/Client Agreement – Debt Resolution Representation" ("Debt Relief Contract"). The second contract is titled, "Attorney/Client Bankruptcy Fee Agreement" ("Bankruptcy Contract").

35. The Debt Relief Contracts are at least five-pages long, contain many legal terms, and are written in small font, in single-spaced form. The Bankruptcy Contracts are at least four-pages long, contain many legal terms, and are also written in small font, in singled spaced form.

36. Consumers do not have any contact with an attorney prior to signing these contracts.

37. The vast majority of consumers seeking Morgan Drexen's debt relief services sign both contracts.

When consumers enroll in the program, Morgan Drexen employees tell them 38. to stop paying debts they want to settle.

39. Consumers who stop paying debts as a result of Morgan Drexen's advice may be harmed because the failure to pay may result in, among other things, a lowered credit score, collection calls, and the imposition of late fees.

40. Morgan Drexen also obtains authorization from consumers to automatically deduct a monthly payment from their bank account. Once Morgan Drexen has this authorization, it immediately withdraws \$100.

## The Architecture of Morgan Drexen's Dual Contract Model

## The Debt Relief Contract

Under the Dual Contract Model, the Debt Relief Contract the consumer 41. signs does not require the payment of up-front fees. Instead, it requires that the consumer pay his or her attorney a contingent fee that is a percentage (18%) of the verified original balance of the resolved account at the time of engagement. It also requires the consumer to pay a "pass-through charge" of either 4% of each debt that is settled or \$10 per each payment the consumer makes to pay off a debt that is settled, whichever is less.

The contract commits a Network Attorney to represent a consumer with 42. respect to the attempted negotiation and settlement of the consumer's debts. In numerous instances, however, Morgan Drexen, not Network Attorneys, performs virtually all of the debt resolution work. Among other things, Morgan Drexen:

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- a. Creates and publishes advertisements for debt relief services;
- b. Fields phone calls from consumers responding to its advertisements;
- c. Performs consumer intake;
- d. Analyzes consumers' budgets to determine the potential savings that consumers may realize as a result of enrolling in the debt relief program;

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	Case 1:13-cv-01112-CKK Document 14-1 Filed 08/20/13 Page 10 of 20			
1	e. Determines consumers' monthly payments;			
2	f. Appoints Network Attorneys for consumers to enter into a contract with;			
3	g. Sends letters to consumers instructing them to call Morgan Drexen rather			
4	than their attorneys if they have a question;			
5	h. Obtains paperwork from consumers to process enrolled debts;			
6	i. Sets up automatic withdrawals from consumers' bank accounts;			
7	j. Develops relationships with creditors to facilitate debt relief;			
8	k. Sends letters to creditors in the names of Network Attorneys (Morgan			
9	Drexen has signature stamps from the attorneys that it uses for this			
10	purpose);			
11	1. Directs creditors to communicate only with Morgan Drexen, not			
12	attorneys;			
13	m. Determines when to make a settlement offer to creditors;			
14	n. Directly negotiates with creditors to settle consumers' debts;			
15	o. Transfers funds from the accounts of Network Attorneys to itself,			
16	creditors, and other third parties; and			
17	p. Handles inquiries or complaints from consumers, the Better Business			
18	Bureau, and government agencies.			
19	43. In numerous instances, Network Attorneys perform little, if any, work with			
20	respect to debt relief.			
21	44. Local Attorneys receive a monthly retainer of \$500 for a client base of three			
22	hundred consumers (\$1.66 per consumer). Morgan Drexen provides incentives to Local			
23	Attorneys to approve settlement offers. Local Attorneys receive an additional \$250 per			
24	month to review and approve or reject up to fifty settlement offers (\$5 per offer). After			
25	receipt of the initial \$250, Local Attorneys are eligible to receive another \$5 per			
26	settlement offer, but only for settlement offers that they approve.			
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## Case 1:13-cv-01112-CKK Document 14-1 Filed 08/20/13 Page 11 of 20

45. When Morgan Drexen has negotiated a settlement offer from a creditor, it emails Local Attorneys through a web portal. Upon receipt of the email, an attorney must choose one of four options: "cancel," "accept," "accept with comments," or "deny." If Local Attorneys do not respond to the settlement proposal within 24 hours, the proposal is automatically deemed approved. Settlement offers are routinely approved.

46. If debt settlement negotiations fail, and a creditor seeks to collect a debt through litigation, consumers are not provided representation under the Debt Relief Contract.

47. If a consumer wants litigation representation, he or she may enter into a separate, limited scope agreement with a per-service fee structure, and even then receives only a consultation regarding the filing of *pro-se* pleadings.

### The Bankruptcy Contract

48. Under the Bankruptcy Contract presented to the consumer, the consumer is required to pay up-front fees. At the outset of the engagement, a consumer pays:

 a. an engagement fee of between \$1,000 and \$1,500, as determined by Morgan Drexen;

b. a \$450 bankruptcy filing fee; and

c. a flat monthly servicing fee of \$50.

49. By the bankruptcy contract's own limited scope, little to no bankruptcy work is performed for consumers.

50. Though the Bankruptcy Contract refers to bankruptcy in its title and throughout the document, the contract does not commit Network Attorneys to provide legal representation to consumers in a bankruptcy proceeding. It limits a Network Attorney's engagement to counseling the consumer "with respect to preparation for possibly filing a bankruptcy petition" and "with respect to pre- and post-filing claims by creditors." If a consumer seeks representation in a bankruptcy proceeding, he or she must

## Case 1:13-cv-01112-CKK Document 14-1 Filed 08/20/13 Page 12 of 20

pay the Network Attorney additional fees under a new contract, or find another attorney to represent him or her.

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### Morgan Drexen's Receipt of Up-Front Fees

51. Once the consumer enrolls in Morgan Drexen's Dual Contract Model program by signing both contracts, Morgan Drexen commences making automatic monthly withdrawals from the consumer's account and depositing this money in his or her Network Attorney's account.

52. With limited exception, it is not until the consumers' payments have covered the up-front fees due under the Bankruptcy Contract – which may take a number of months – that the consumer's monthly payments (minus the \$50 monthly administrative fee or other outstanding fees) are placed into a trust account to be used towards settlements with the consumer's creditors as negotiated by Morgan Drexen.

53. Morgan Drexen transfers the vast majority of all of these fees from the Network Attorneys' accounts into its own account.

54. If consumers seek to terminate their relationship with Morgan Drexen and the Network Attorneys and obtain a refund of the money they have paid, they typically are unable to do so, or they obtain only a partial refund. Morgan Drexen routinely argues that the fee payments are nonrefundable, regardless of whether Morgan Drexen has obtained any settlements for the consumer.

## The Consumer Experience Under The Dual Contract Model

55. Consumers who respond to Morgan Drexen's marketing efforts have unsecured debt(s) and typically are having difficulty making their monthly payments. They typically contact Morgan Drexen to inquire about debt relief services, not bankruptcy-related services.

56. At least 22,000 consumers have enrolled in Morgan Drexen's Dual Contract program since October 27, 2010 and have been charged millions of dollars in up-front fees.

57. On average, Morgan Drexen customers who enter into the Dual Model Contract program enroll fourteen debts, totaling tens of thousands of dollars.

58. Few, if any, consumers become debt free in months by using Morgan Drexen's Dual Contract Model program.

59. Only a tiny fraction of consumers who enter into Morgan Drexen's Dual Contract Model have all of their enrolled debts renegotiated, settled, reduced, or otherwise altered. The vast majority of consumers do not have any enrolled debt renegotiated, settled, reduced, or otherwise altered.

60. Morgan Drexen and the Network Attorneys rarely perform any bankruptcyrelated work for consumers. Typically, where bankruptcy work is performed, it is limited to Morgan Drexen's preparation of a draft bankruptcy petition for the consumer.

## **ROLE OF INDIVIDUAL DEFENDANT WALTER J. LEDDA**

61. Mr. Ledda has engaged in the offering or providing of debt relief services through Morgan Drexen. He is the President of Morgan Drexen's two-person Board of Directors, and the President and Chief Executive Officer of the company. He also holds a 93.09% stake in the company.

62. Among other acts relating to Morgan Drexen, Mr. Ledda manages the company's day-to-day operations, is the sole signatory on Morgan Drexen's bank accounts, and was instrumental in the creation of the Morgan Drexen's Dual Contract Model.

### THE TELEMARKETING SALES RULE

63. The TSR was promulgated for the explicit purpose of preventing consumer harm from debt relief operations like Morgan Drexen's. 75 Fed. Reg. 48, 458 (Aug. 10, 2010).

64. The TSR, 16 C.F.R. § 310.2(m), defines "debt relief service" as "any program or service represented, directly or by implication, to renegotiate, settle, or in any way alter the terms of payments or other terms of the debt between a person and one or

## Case 1:13-cv-01112-CKK Document 14-1 Filed 08/20/13 Page 14 of 20

more unsecured creditors or debt collectors, including, but not limited to, a reduction in the balance, interest rate, or fees owed by a person to an unsecured creditor or debt collector."

65. The TSR, 16 C.F.R. § 310.2(dd), defines "telemarketing" as "a plan, program, or campaign which is conducted to induce the purchase of goods or services or a charitable contribution, by use of one or more telephones and which involves more than one interstate telephone call."

66. The TSR, 16 C.F.R. § 310.2(aa), defines "seller" as "any person who, in connection with a telemarketing transaction, provides, offers to provide, or arranges for others to provide goods or services to the customer in exchange for consideration."

67. The TSR, 16 C.F.R. § 310.2(cc), defines "telemarketer" as "any person who, in connection with telemarketing, initiates or receives telephone calls to or from a customer or donor."

68. Defendants are "sellers" or "telemarketers" of "debt relief service," who engage in "telemarketing," as defined in the TSR.

69. The TSR, 16 C.F.R. § 310.4(a)(5)(i), provides that a seller or a telemarketer may not request or receive payment of any fee or consideration for any debt relief service until and unless, among other things, "the seller or telemarketer has renegotiated, settled, reduced, or otherwise altered the terms of at least one debt pursuant to a settlement agreement, debt management plan, or other such valid contractual agreement executed by the customer" and "the customer has made at least one payment" pursuant to such an agreement or plan.

70. The TSR, 16 C.F.R. § 310.4(a)(5)(ii), provides that a seller or a telemarketer may request or require customers to place funds in an account to be used for the debt relief provider's fees and for payments to creditors or debt collectors in connection with the renegotiation or settlement of a debt, provided that, among other things: "the customer owns the funds held in the account and is paid interest on the account" and "the

### Case 1:13-cv-01112-CKK Document 14-1 Filed 08/20/13 Page 15 of 20

customer may withdraw from the debt relief service at any time without penalty and must receive all funds in the account, other than funds earned by the debt relief service in compliance with §310.4(a)(5)(i)(A) through (C), within seven (7) business days of the consumer's request."

71. The TSR, 16 C.F.R. § 310.3(a)(2)(ii), prohibits a seller or telemarketer from misrepresenting, directly or by implication, in the sale of goods or services, any material restriction, limitation, or condition to purchase, receive, or use goods or services that are the subject of the sales offer.

72. The TSR, 16 C.F.R. § 310.3(a)(2)(iii), prohibits a seller or telemarketer from misrepresenting, directly or by implication, in the sale of goods or services, any material aspect of the performance, efficacy, nature, or central characteristics of goods or services that are the subject of a sales offer.

73. The TSR, 16 C.F.R. § 310.3(a)(2)(x), prohibits a seller or telemarketer from misrepresenting, directly or by implication, in the sale of goods or services, any material aspect of any debt relief service.

### VIOLATIONS OF THE TSR

### COUNT I

74. Plaintiff re-alleges Paragraphs 1 – 73 and incorporates them herein by reference.

75. In the course of telemarketing debt relief services from October 27, 2010 to the present, Defendants have requested or received fees from consumers for debt relief services before renegotiating, settling, reducing, or otherwise altering the terms of at least one of such consumers' debts. Defendants have requested or received payment of these fees prior to consumers making at least one payment pursuant to any settlement agreement, debt-management plan, or other valid contractual agreement between consumers and their creditors. 76. Therefore, Defendants' acts or practices violate the TSR, 16 C.F.R. § 310.4(a)(5)(i), and are abusive acts or practices in telemarketing. Because Defendants are "covered persons," their conduct is unlawful under sections 1031(a) and 1036(a)(1) of the CFPA, 12 U.S.C. §§ 5531(a), 5536(a)(1). 15 U.S.C. § 6102(c)(2).

## **COUNT II**

77. Plaintiff re-alleges Paragraphs 1 - 73 and incorporates them herein by reference.

78. In the course of telemarketing debt relief services from October 27, 2010 to the present, Defendants have required consumers to place up-front fee payments in an account and failed to hold these payments such that consumers own the funds, or to allow consumers to withdraw from the debt relief program without penalty and receive all funds held in the account.

79. Therefore, Defendants acts or practices violate the TSR, 16 C.F.R. § 310.4(a)(5)(ii), and are abusive acts or practices in telemarketing. Because Defendants are "covered persons," their conduct is unlawful under sections 1031(a) and 1036(a)(1) of the CFPA, 12 U.S.C. §§ 5531(a), 5536(a)(1). 15 U.S.C. § 6102(c)(2).

## COUNT III

80. Plaintiff re-alleges Paragraphs 1 - 73 and incorporates them herein by reference.

81. In numerous instances, in connection with the advertising, marketing, promoting, offering for sale, or sale of debt relief services, Defendants have represented, directly or indirectly, expressly or by implication, that consumers are not charged an advance fee for Defendants' debt relief services.

82. In fact, consumers are charged advance fees for Defendants' debt relief services.

83. Therefore, Defendants' representations as described herein violate the TSR,16 C.F.R. § 310.3(a)(2)(ii) and (x), and are deceptive acts or practices in telemarketing.

## Case 1:13-cv-01112-CKK Document 14-1 Filed 08/20/13 Page 17 of 20

Because Defendants are "covered persons," their conduct is unlawful under sections 1031(a) and 1036(a)(1) of the CFPA, 12 U.S.C. §§ 5531(a), 5536(a)(1). 15 U.S.C. § 6102(c)(2).

## **COUNT IV**

Plaintiff re-alleges Paragraphs 1 - 73 and incorporates them herein by 84. reference.

In numerous instances, in connection with the advertising, marketing, 85. promoting, offering for sale, or sale of debt relief services. Defendants have represented, directly or indirectly, expressly or by implication, that consumers who enroll in the debt relief program advertised by Defendants will be debt free in months, *i.e.*, less than a year, of enrolling in the program.

In fact, in numerous instances, consumers do not become debt free in 86. months, *i.e.*, less than a year, of enrolling in Defendants' debt relief program.

Therefore, Defendants' representations as described herein violate the TSR, 87. 16 C.F.R. § 310.3(a)(2)(iii) and (x), and are deceptive acts or practices in telemarketing. Because Defendants are "covered persons," their conduct is unlawful under sections 1031(a) and 1036(a)(1) of the CFPA, 12 U.S.C. §§ 5531(a), 5536(a)(1). 15 U.S.C. § 6102(c)(2).

## THE CONSUMER FINANCIAL PROTECTION ACT

Sections 1031 and 1036(a)(1)(B) of the CFPA, 12 U.S.C. §§ 5531, 88. 5536(a)(1)(B), prohibit covered persons from engaging "in any unfair, deceptive, or abusive act or practice."

89. Section 1036(a)(1)(A) of the CFPA provides that it is "unlawful for any covered person to offer or provide to a consumer any financial product or service not in conformity with Federal consumer law, or otherwise commit any act or omission in violation of a Federal consumer financial law." Section 1054(a) of the CFPA grants the Bureau authority to commence a civil action against any person who violates a Federal

### Case 1:13-cv-01112-CKK Document 14-1 Filed 08/20/13 Page 18 of 20

consumer financial law. The CFPA is a Federal consumer financial law. 12 U.S.C. § 5481(14).

90. Defendants are "covered person[s]" within the meaning of the CFPA, 12 U.S.C. §§ 5481(6) and 5481(25).

### **VIOLATIONS OF THE CFPA**

### COUNT V

91. Plaintiff re-alleges Paragraphs 1 - 73 and incorporates them herein by reference.

92. In numerous instances, in connection with the advertising, marketing, promoting, offering for sale, or sale of debt relief services, Defendants have represented, directly or indirectly, expressly or by implication, that consumers are not charged an advance fee for Defendants' debt relief services.

93. In fact, consumers are charged advance fees for Defendants' debt relief services.

94. Therefore, Defendants' representations as set forth in Paragraph 91 are false and misleading, and constitute deceptive acts or practices in violation of Sections 1031 and 1036 of the CFPA, 12 U.S.C §§ 5531, 5536.

### **COUNT VI**

95. Plaintiff re-alleges Paragraphs 1 – 73 and incorporates them herein by reference.

96. In numerous instances, in connection with the advertising, marketing, promoting, offering for sale, or sale of debt relief services, Defendants have represented, directly or indirectly, expressly or by implication, that consumers who enroll in the debt relief program advertised by Defendants will be debt free in months, *i.e.*, less than a year, of enrolling in the program.

97. In fact, in numerous instances, consumers do not become debt free in months, *i.e.*, less than a year, of enrolling in Defendants' debt relief program. Therefore,

Defendants' representations as set forth in Paragraph 95 are false and misleading, and constitute deceptive acts or practices in violation of Sections 1031 and 1036 of the CFPA, 12 U.S.C §§ 5531, 5536.

## **CONSUMER INJURY**

98. Consumers have suffered and will continue to suffer substantial injury as a result of Defendants' violations of the TSR and the CFPA. In addition, Defendants have been unjustly enriched as a result of their unlawful acts or practices. Absent injunctive relief by this Court, Defendants are likely to continue to injure consumers, reap unjust enrichment, and harm the public.

## THIS COURT'S POWER TO GRANT RELIEF

99. The CFPA empowers this Court to grant any appropriate legal or equitable relief with respect to violations of Federal consumer financial law, including, without limitation, permanent or temporary injunction, rescission or reformation of contracts, the refund of moneys paid, restitution, disgorgement or compensation for unjust enrichment, and civil money penalties. 12 U.S.C. §§ 5538(a) and 5565(a).

## **PRAYER FOR RELIEF**

100. Wherefore, the Bureau requests that the Court:

- a. Award Plaintiff such injunctive and ancillary relief as may be necessary to enjoin Defendants from harming consumers through the advertisement, marketing, promotion, offering for sale, or selling of any consumer financial product or service;
- b. Permanently enjoin Defendants from advertising, marketing, promoting, offering for sale, or selling any debt relief product or service.
- c. Permanently enjoin Defendants from committing future violations of the CFPA, 12 U.S.C. §§ 5531, 5536, and the TSR, 16 C.F.R. pt. 310;
- d. Award such relief as the Court finds necessary to redress injury to consumers resulting from Defendants' violations of the CFPA and the

TSR, including, but not limited to, rescission or reformation of contracts, the refund of moneys paid, restitution, and disgorgement or compensation for unjust enrichment;

- e. Award Plaintiff civil money penalties; and
- f. Award Plaintiff the costs of bringing this action, as well as such other and additional relief as the Court may determine to be just and proper.

Dated: August 20, 2013

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Respectfully submitted,

LUCY E. MORRIS Deputy Enforcement Director For Litigation

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