CONSUMER FINANCIAL SERVICES LAW REPORT

FOCUSING ON SIGNIFICANT CASELAW AND EMERGING TRENDS

MAY 1, 2015 | VOLUME 18 | ISSUE 21

GUEST COMMENTARY

AUTO FINANCE AND DISPARATE IMPACT: SUBSTANTIVE LESSONS LEARNED FROM CLASS CERTIFICATION DECISIONS

By Peter N. Cubita, Christopher J. Willis and Jonathan E. Selkowitz

Peter N. Cubita is of counsel, **Christopher J. Willis** is a partner, and **Jonathan E. Selkowitz** is an associate at Ballard Spahr LLP in, respectively, New York, Atlanta, and Philadelphia. They advise clients on consumer financial protection compliance and represent clients in connection with consumer financial services examinations, governmental investigations and enforce-ment actions, and class actions. They can be reached at *cubitap@ballardspahr.com*, *willisc@ballardspahr.com* and *selkowitzj@ballardspahr.com*.

The U.S. Supreme Court recently heard oral argument in a case presenting the question of whether disparate impact claims are cognizable under the Fair Housing Act. See Inclusive Communities Project, Inc. v. Tex. Dep't of Hous. & Cmty. Affairs, 747 F.3d 275 (5th Cir.), cert. granted in part, 135 S. Ct. 46 (2014). The Supreme Court will decide this question later this year, and practitioners will consider the implications of its decision for the analogous issue of whether disparate impact claims are cognizable under the Equal Credit Opportunity Act. See generally P. Cubita & M. Hartmann, The ECOA Discrimination Proscription and Disparate Impact — Interpreting the Meaning of the Words That Actually Are There, 61 Bus. Law. 829 (2006).

With the FHA issue under review by the Supreme Court, these threshold questions of statutory interpretation have been the focus of attention. Practitioners involved in vehicle financing also should consider, however, the implications that class certification appellate decisions may have for disparate impact claims alleged against assignees of motor vehicle retail installment sale contracts. Specifically, seminal appel-

late decisions rendered in employment and mortgage finance class actions support compelling arguments against the certification of disparate impact class claims against assignees based upon the differences (the "finance charge rate spreads") between the APRs under RISCs entered into by automobile dealerships and their customers, and the wholesale "buy rates" set by assignees.

Moreover, potentially significant flaws in the underlying theory of liability itself can manifest themselves when courts rigorously analyze whether a putative class claim satisfies the requirements of Fed. R. Civ. P. 23. The class certification decisions discussed in this Article illustrate how this has occurred with respect to alleged disparate impact claims predicated upon an asserted "policy" of "allowing" discretionary decisionmaking. A careful analysis of these decisions reveals that the underlying merits of disparate impact "rate spread" claims against assignees are highly suspect, whether they are brought as private class actions or as governmental enforcement actions.



ECOA 'RATE SPREAD' CLASS ACTIONS

More than a decade ago, there was a series of automotive ECOA class actions predicated upon allegations that purchasers of RISCs may be held liable on a disparate impact theory for allegedly "allowing" independent, unaffiliated automobile dealers to negotiate the APRs under their RISCs with retail buyers. Their focal point was alleged statistical disparities in finance charge rate spreads, with the plaintiffs' central premise being that the difference between the wholesale buy rate established by a RISC purchaser and the retail APR agreed upon by the parties to the RISC constituted a discretionary "non-risk charge added to the buy rate by the dealer" pursuant to what they characterized as a "Finance Charge Markup Policy" of the assignee.

This asserted "policy" was described more concisely as one of "allowing" dealerships the discretion to "markup" wholesale buy rates when negotiating contract APRs with their customers. The plaintiffs in these cases further alleged that this asserted discretionary "markup policy" had a disparate impact on a prohibited basis.

Coleman v. Gen. Motors Acceptance Corp., 296 F.3d 443 (6th Cir. 2002), was one of these cases. The district court in Coleman initially certified a statewide class, pursuant to Fed. R. Civ. P. 23(b)(2), for both injunctive relief and compensatory damages. On appeal, GMAC argued that "the district court abused its discretion in certifying this class under Rule 23(b)(2) because plaintiff's claim for compensatory damages involves highly individualized determinations that are not appropriate for a Rule 23(b)(2) class."

A 6th U.S. Circuit Court of Appeals panel reversed the grant of class certification, holding that compensatory damages under the ECOA are not recoverable by a Rule 23(b)(2) class. This holding was predicated upon the court's conclusion that "the injunctive relief in this case does not predominate over the monetary damages due to the highly individualized determinations that would be required to determine those damages."

In the course of addressing the "critical factor [of] whether the compensatory relief requested requires individualized damages determination[s] or is susceptible to calculation on a classwide basis," the panel distinguished its precedents involving back pay and stated that "determining the damages of each class member in this case would involve investigation into multiple auto dealerships whereas a back pay claim typically involves the practices of a single employer."

The appellate panel therefore vacated the class certification order. On remand, the plaintiff amended her complaint to delete her classwide damages claim, and the district court certified a national class for injunctive and declaratory relief only. Coleman v. Gen. Motors Acceptance Corp., 220 F.R.D. 64 (M.D. Tenn. 2004), petition for leave to appeal dismissed as moot, No. 04-501 (6th Cir. 05/14/04). The case settled shortly thereafter, thereby depriving the 6th Circuit of an opportunity to explore the liability determination implications of its prior ruling regarding an ECOA compensatory damages class.

In particular, the settlement prevented the 6th Circuit from deciding whether putative class claims for injunctive and declaratory relief based upon a purported "policy" or "practice" of "allowing" thousands of independent dealerships to make allegedly subjective decisions regarding finance charge rate spreads satisfied the Rule 23(a)(2) requirement that there be "questions of law or fact common to the class."

WAL-MART V. DUKES AND THE RULE 23 COMMONALITY ISSUE

Approximately seven years later, in *Wal-Mart Stores, Inc. v. Dukes*, 131 S. Ct. 2541 (2011), the Supreme Court addressed the analogous issue of whether there were "questions of law or fact common to" a putative class comprised of current and former female employees who "allege[d] that the discretion exercised by their local supervisors over pay and promotion matters violates Title VII by discriminating against women." In doing so, the Court noted initially that a party seeking class certification must affirmatively demonstrate his compliance with Rule 23 and that the rigorous analysis required to determine whether Rule 23 has been satisfied

©2015 Thomson Reuters. All rights reserved.

CONSUMER FINANCIAL SERVICES LAW REPORT (USPS 017-468) (ISSN 1098-9315) is published 21 times a year. Published and copyrighted by Thomson Reuters, 610 Opperman Drive, P.O. Box 64526, St. Paul, MN 55164-0526. Periodical postage paid at St. Paul, MN. Please address correspondence to: Richard.Hoffmann@thomsonreuters.com. Customer Service: (800) 328-4880. POSTMASTER: Send address changes to CONSUMER FINANCIAL SERVICES LAW REPORT, 610 Opperman Drive, P.O. Box 64526, St. Paul, MN 55164-0526

This publication was created to provide you with accurate and authoritative information concerning the subject matter covered; however, this publication was not necessarily prepared by persons licensed to practice law in a particular jurisdiction. The publisher is not engaged in rendering legal or other professional advice and this publication is not a substitute for the advice of an attorney. If you require legal or other expert advice, you should seek the services of a competent attorney or other professional.

For authorization to photocopy, please contact the Copyright Clearance Center at 222 Rosewood Drive, Danvers, MA 01923, USA (978) 750-8400, fax (978) 646-8600 or West's Copyright Services at 610 Opperman Drive, Eagan, MN 55123, fax (651) 687-7551. Please outline the specific material involved, the number of copies you wish to distribute and the purpose or format of the use.

"[f]requently . . . will entail some overlap with the merits of the plaintiff's underlying claim. *This cannot be helped*." (*Emphasis added*.)

To satisfy the commonality requirement, class claims must "depend upon a common contention" the resolution of which "will resolve an issue that is central to the validity of each one of the claims in one stroke." In this case, the Supreme Court noted that "proof of commonality necessarily overlaps with respondents' merits contention" that there had been an alleged pattern or practice of discrimination because "in resolving an individual's Title VII claim, the crux of the inquiry is 'the reason for a particular employment decision.' ... Without some glue holding the alleged reasons for all those [employment] decisions together, it will be impossible to say that examination of all the class members' claims for relief will produce a common answer to the crucial question why was I disfavored." (Emphasis in original.)

The Top Court further addressed how commonality must be examined with regard to disparate impact claims alleging a general policy of discrimination. Of specific import to the viability of disparate impact claims involving finance charge rate spreads, the Court highlighted the problem in establishing that a "policy of allowing discretion" can satisfy the commonality requirement. Specifically, the asserted "policy' of allowing discretion by local supervisors over employment decisions ... is just the opposite of a uniform employment practice that would provide the commonality needed for a class action; it is a policy against having uniform employment practices." (Emphasis in original.) Indeed, the Court went on to say that it "is also a very common and presumptively reasonable way of doing business — one we have said 'should itself raise no inference of discriminatory conduct." (Citing Watson v. Fort Worth Bank & Trust, 487 U.S. 977 (1988).)

The Court noted it had previously recognized that, "in appropriate cases," permitting discretion in decisionmaking can provide a basis for disparate impact liability because an "undisciplined system of subjective decisionmaking can have precisely the same effects as a system pervaded by impermissible intentional discrimination." It observed, however, that "the recognition that this type of Title VII claim 'can' exist does not lead to the conclusion that every employee in a company using a system of discretion has such a claim in common" because "demonstrating the invalidity of one manager's use of discretion will do nothing to demonstrate the invalidity of another's." For commonality to exist in this instance, the party seeking certification must show that all of the employees' Title VII claims "will in fact depend on the answers to common questions."

That burden was not satisfied in *Dukes* because the plaintiffs had not demonstrated that each deci-

sion was the result of "a common mode of exercising discretion that pervades the entire company," the Court wrote. "In a company of [this] size and geographic scope, it is quite unbelievable that all managers would exercise their discretion in a common way without some common direction.". The plaintiffs in *Dukes* failed to offer any reliable evidence of a common mode of exercising discretion that tied together all of the decisions impacting the 1.5 million putative class members. Quoting from the dissenting opinion below regarding plaintiffs' statistical evidence, the Court said: "Information about disparities at the regional or national level does not establish the existence of disparities at individual stores, let alone raise the inference that a company-wide policy of discrimination is implemented by discretionary decisions at the store and district level."

More fundamentally, the Supreme Court observed that, even if the statistical evidence revealed an actual pattern of disparities (which it did not), the plaintiffs had failed to identify a "specific employment practice" other than "the bare existence of delegated discretion." The Supreme Court emphasized that "[m]erely showing that Wal-Mart's policy of discretion has produced an overall sex-based disparity does not suffice."

In this regard, the Supreme Court explained that its precedent holding that granting discretion to supervisors could be the basis for Title VII liability under a disparate impact theory "conditioned that holding on the corollary that merely proving that the discretionary system has produced a ... disparity is not enough. 'The plaintiff must begin by identifying the specific employment practice that is challenged." (Emphasis in original, quoting Watson, 487 U.S. at 994; Wards Cove Packing Co. v. Atonio, 490 U.S. 642, 656 (1989), superseded by statute on other grounds, 42 U.S.C. § 2000e-2(k)).)

APPLYING *DUKES* TO AN ALLEGED DISCRETIONARY PRICING POLICY

A 3d Circuit appellate panel applied *Dukes* in a residential mortgage lending case that it stated "bears a striking resemblance to *Dukes.*" *See Rodriguez v. Nat'l City Bank*, 726 F.3d 372 (3d Cir. 2013). *Rodriguez* involved a proposed settlement class comprised of African-American and Hispanic borrowers who had obtained a mortgage loan from the defendant bank during a specified time period. The plaintiffs alleged that an asserted "discretionary pricing policy" of the bank had the effect of charging African-American and Hispanic borrowers "a disproportionately greater amount in non-risk related charges than similarly situated Caucasian persons."

3

© 2015 Thomson Reuters

Specifically, the plaintiffs argued that the alleged "discretionary pricing policy" of the lender "allowed individual [mortgage] brokers and loan officers to add a subjective surcharge of additional points, fees, and credit costs to an otherwise objective, risk-based financing rate." This apparently included the alleged ability to of mortgage brokers and loan officers to deviate subjectively from the base rate of interest determined by the mortgage lender (sometimes referred to as the "par rate").

Relying on *Dukes* and reiterating many of its central themes, the 3d Circuit panel affirmed the rejection of a proposed classwide settlement because the plaintiffs had failed to identify a "common mode" of exercising the asserted discretion. ("[I]n order to demonstrate that they have suffered a common harm, the putative class here must show that [the mortgage lender's grant of discretion to individual loan officers constitutes a 'specific practice' that affected all class members in the same general fashion."). The plaintiffs had attempted to demonstrate a common mode of exercising discretion by submitting statistical regression analyses purporting to control for every objective credit-related variable, arguing that, "by 'eliminat[ing] all objective credit and risk factors impacting loan pricing,' they have shown that the only function the discretionary policy served was to produce a discriminatory effect."

The appellate panel dismissed the regression analyses as evidence of a common mode of exercising discretion because, even if the plaintiffs actually had succeeded in controlling for all objective creditrelated variables, "the[ir] regression analyses do not even purport to control for individual, subjective considerations" of a non-discriminatory nature. In this regard, the 3d Circuit noted that the possible existence of such considerations "undermine[s] the assertion that there was a common and unlawful mode by which the [loan] officers exercised their discretion." In response to the plaintiffs' argument that contemplating subjective, non-discriminatory reasons for individual loan pricing decisions was "speculation and conjecture," the appellate panel suggested that their "unsupported presumptions that a loan pricing determination is a purely objective matter and that an average racial disparity indicates that each minority experienced the ... policy in the same way" was "[f]ar more speculative."

The appellate court further held that, even if the plaintiffs had identified a specific policy that was sufficiently distinguishable from the alleged discretionary policy in *Dukes*, "they have not shown that it affected all class members in all regions and bank branches in a common way." In this regard, the court explained that another significant problem in *Dukes* was that "the statistical disparity was based on an average that was not representative of regional or store disparities" and that even a regional disparity

"cannot by itself establish the uniform, store-by-store disparity upon which plaintiffs' theory of commonality depends." (Quoting *Dukes*).

The 3d Circuit panel also reiterated, in the context of this residential mortgage fair lending case, the "other, more fundamental, respect in which" the plaintiffs statistical proof had failed in *Dukes*: they had not identified a specific employment practice that was challenged "other than the bare existence of delegated discretion," let alone a practice that infused the class claims with the requisite commonality. Quoting *Dukes*, the 3d Circuit said: "[M]erely showing that [a] policy of discretion has produced an ... overall disparity does not suffice." Accordingly, in ruling that the plaintiffs had not demonstrated the defendant's conduct was common as to all of the class members, the 3d Circuit concluded as follows:

Here, as in *Dukes*, the exercise of broad discretion by an untold number of unique decision-makers in the making of thousands upon thousands of individual decisions undermines the attempt to claim, on the basis of statistics alone, that the decisions are bound together by a common discriminatory mode.

IMPLICATIONS FOR DISPARATE IMPACT 'RATE-SPREAD' CLAIMS IN AUTO SALES CASES

The settlement of the *Coleman* litigation foreclosed potential appellate review of an order certifying a national class for injunctive and declaratory relief only. The 6th Circuit thus did not have an opportunity to review the determination that the plaintiffs had demonstrated commonality with respect to their alleged disparate impact claim based upon an asserted "Finance Charge Markup Policy" of the sales finance company.

Had it been called upon to review the commonality determination underlying the order certifying a national class, the 6th Circuit would have been urged to consider the liability determination implications of its prior statement that "determining the damages of each class member in this case would involve investigation into multiple auto dealerships whereas a back pay claim typically involves the practices of a single employer." This statement undoubtedly would have figured prominently in the appellate briefing and served as the segue into commonality arguments like those upon which the defendants ultimately prevailed in *Dukes* and *Rodriguez*.

From a class certification perspective, *Dukes* and *Rodriguez* are, respectively, employment and housing finance analogues to *Coleman* and the other automotive ECOA rate spread class actions in which national settlement classes were certified. Their

significant implications with respect to putative classwide claims against assignees based upon an alleged "policy" of "allowing" dealerships to "mark-up" wholesale buy rates are readily apparent. We submit, however, that their significance is not limited to the class certification arena.

As the Supreme Court noted in *Dukes*, the rigorous analysis required to determine whether the proponent of class certification has demonstrated compliance with Rule 23 "[f]requently . . . will entail some overlap with the merits of the plaintiff's underlying claim. This cannot be helped." 131 S. Ct. at 2551 (Emphasis added.) The following statement by the Court is particularly noteworthy given that the Title VII claim alleged in *Dukes* was based upon the same type of subjective decision-making theory of disparate impact liability that spawned the analogous theory of liability in the automotive ECOA rate spread class

[T]he "proof of commonality necessarily overlaps with respondents' merits contention" because "in resolving an individual's Title VII claim, the crux of the inquiry is 'the reason for a particular employment decision. ... Without some glue

"The court emphasized that

[m]erely showing that [a] policy

of discretion has produced an

overall ... disparity does not suf-

holding the alleged reasons for all those [employment] decisions together, it will be impossible to say that examination of all the class members' claims for relief will produce a common answer to the crucial

question why was I disfavored." (Emphasis in original.)

fice."

Because *Dukes* and *Rodriguez* delve into the merits contentions associated with directly analogous claims, they also suggest noteworthy flaws with respect to the underlying disparate impact theory of liability as applied to RISC assignees and alleged finance charge rate-spread claims. The flaws in the legal theory that manifested themselves at the crossroad between class certification and disparate impact liability include the following observations in Dukes and Rodriguez that we submit are relevant, by way of analogy, to disparate impact finance charge rate spread claims like those alleged in the automotive ECOA rate spread class actions.

The Supreme Court in Dukes stated that a corporate "policy of allowing discretion by local supervisors over employment matters ... is just the opposite of a uniform employment practice that would provide the commonality needed for a class action. It is a policy against having uniform employment practices." Practitioners should consider the implications of this statement with respect to the

assertion that an assignee of RISCs has uniform "policy" of "allowing" independent dealerships the asserted discretion to negotiate contract APRs that are greater than wholesale buy rates.

The Dukes Court stated further that, even if statistical evidence were to reveal an actual pattern of disparities (which it did not), the plaintiffs failed to identify a "specific employment practice" other than "the bare existence of delegated discretion." The Court emphasized that "[m]erely showing that [a] policy of discretion has produced an overall ... disparity does not suffice."

These points were reiterated by the 3d Circuit in Rodriguez. Practitioners should consider the implications of these statements given that: (1) the asserted "Finance Charge Markup Policy" upon which the automotive ECOA rate spread class actions were based is essentially nothing more than engaging in the sales finance business of purchasing RISCs from dealerships at a discount; and (2) unlike the supervisors in Dukes and the loan officers in Rodriguez, dealership sales personnel are employees of independent entities (automobile dealerships) that are not affiliated with the sales finance companies,

> banks or credit unions to whom they sell their RISCs.

The Supreme Court VII liability under a

also said in Dukes that its prior precedent holding that granting discretion to supervisors could be the basis for Title

disparate impact theory "conditioned that holding on the corollary that merely proving that the discretionary system has produced a . . . disparity is not enough. 'The plaintiff must begin by identifying the specific employment practice that is challenged." This point was reiterated by the 3d Circuit in Rodriguez. Practitioners should consider the implications of this clarification given that the prior Supreme Court precedent referred to in Dukes — Watson v. Fort Worth Bank & Trust, 487 U.S. 977 (1988) — is the Supreme Court decision that was relied upon, by way of analogy, in the first automotive ECOA rate spread cases. See, e.g., Coleman v. General Motors Acceptance Corp., 196 F.R.D. 315 (M.D. Tenn. 2000).

The Supreme Court stated that "the recognition that this type of Title VII [subjective decision-making] claim 'can' exist does not lead to the conclusion that every employee in a company using a system of discretion has such a claim in common" because "demonstrating the invalidity of one manager's use of discretion will do nothing to demonstrate the invalidity of another's." Relatedly, the Supreme Court quoted with approval the following observation in the dissenting opinion in the court below:"[i]nformation

© 2015 Thomson Reuters

about disparities at the regional or national level does not establish the existence of disparities at individual stores, let alone raise the inference that a company-wide policy of discrimination is implemented by discretionary decisions at the store and district level." Practitioners should consider the implications of these observations in relation to the so-called "portfolio imbalance" theory of liability, which focuses on alleged disparities in an assignee's portfolio of RISCs (as opposed to inquiring individually into the practices of the thousands of independent dealerships from whom an assignee acquired its RISCs).

In Rodriguez, the 3d Circuit stated that, even if the plaintiffs actually had succeeded in controlling for all objective credit-related variables, "the[ir] regression analyses do not even purport to control for individual, subjective considerations" of a non-discriminatory nature. The possible existence of such considerations "undermines the assertion that there was a common and unlawful mode by which the [loan] officers exercised their discretion." Relatedly, in response to the plaintiffs' argument that contemplating subjective, non-discriminatory reasons for individual loan pricing decisions was "speculation and conjecture," the 3d Circuit suggested that their "unsupported presumptions that a loan pricing determination is a purely objective matter and that an average racial disparity indicates that each minority experienced the . . . policy in the same way" was "[f]ar more speculative." Practitioners should consider the implications of these observations in relation to consumer advocacy assertions that non-discriminatory individual, subjective considerations are speculative and need not be examined.

The 3d Circuit stated that, even if the plaintiffs had identified a specific policy that was sufficiently distinguishable from the alleged discretionary policy in *Dukes*, "they have not shown that it affected all class members in all regions and bank branches in a common way." It emphasized that one of the significant problems in *Dukes* was that "the statistical disparity was based on an average that was not representative of regional or store disparities" and that even a regional disparity "cannot by itself establish the uniform, store-by-store disparity upon which plaintiffs' theory of commonality depends."

(Quoting *Dukes.*) Practitioners should consider this focus on how the asserted discretion was exercised at the store or branch level in relation to the 6th Circuit's suggestion that one should inquire into the practices of the dealerships from who the RISCs were purchased, which suggestion might be said to have foreshadowed these observations by the Supreme Court and the 3d Circuit. (See Coleman.)

At the end, the 3d Circuit decision observed that "the exercise of broad discretion by an untold number of unique decision-makers in the making of thousands upon thousands of individual decisions undermines the attempt to claim, on the basis of statistics alone, that the decisions are bound together by a common discriminatory mode." Practitioners should ask themselves, "How is this concluding observation distinguishable from attempts to claim, on the basis of statistics alone, that individual decisions of dealership employees too numerous to count 'are bound together by a common discretionary mode' when all that is alleged is 'the bare existence of delegated discretion" that is the product of dealerships negotiating contract APRs with their customers and assignees engaging in the sales finance business of purchasing RISCs from motor vehicle dealerships at a discount?"

MORE LESSONS TO BE LEARNED

Dukes and Rodriquez are a treasure trove for auto sales finance company and bank defense counsel confronted with private or governmental disparate impact claims based upon an asserted "policy" of "allowing" dealerships to negotiate the APRs under the RISCs with retail buyers. While their implications for putative ECOA rate spread class actions are readily apparent, there are other important lessons to be learned from these appellate decisions.

Specifically, we submit that these decisions illuminate fundamental flaws with respect to the application of the disparate impact theory of liability to an assignee of RISCs and finance charge rate spread claims that are based, ultimately, upon the pricing of RISCs by thousands of independent dealerships.