

[DISCUSSION DRAFT]

116TH CONGRESS
1ST SESSION

H. R. _____

To require the Consumer Financial Protection Bureau to meet its statutory purpose, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

Ms. WATERS (for herself, Mrs. CAROLYN B. MALONEY of New York, Ms. VELÁZQUEZ, Mr. SHERMAN, Mr. MEEKS, Mr. CLAY, Mr. DAVID SCOTT of Georgia, Mr. GREEN of Texas, Mr. CLEAVER, Mr. PERLMUTTER, Mr. HIMES, Mr. FOSTER, Mrs. BEATTY, Mr. HECK, Mr. VARGAS, Mr. GONZALEZ of Texas, Mr. LAWSON of Florida, Mr. SAN NICOLAS, Ms. TLAIB, Ms. PORTER, Ms. PRESSLEY, Ms. OCASIO-CORTEZ, Ms. WEXTON, Mr. LYNCH, Ms. GABBARD, Ms. ADAMS, Ms. DEAN, Mr. GARCIA of Illinois, and Ms. GARCIA of Texas) introduced the following bill; which was referred to the Committee on _____

A BILL

To require the Consumer Financial Protection Bureau to meet its statutory purpose, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the
5 “Consumers First Act”.

1 (b) TABLE OF CONTENTS.—The table of contents for
2 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Findings; sense of Congress.
- Sec. 3. Consumer Financial Protection Bureau.
- Sec. 4. Conforming amendments.
- Sec. 5. Executive and administration powers.
- Sec. 6. Offices of the Consumer Financial Protection Bureau.
- Sec. 7. Consumer Advisory Board reforms.
- Sec. 8. Effective date.

3 **SEC. 2. FINDINGS; SENSE OF CONGRESS.**

4 (a) FINDINGS.—The Congress finds the following:

5 (1) The Dodd-Frank Wall Street Reform and
6 Consumer Protection Act (Public Law 111–203)
7 (“Dodd-Frank”), was signed into law on July 21,
8 2010, in order to, among other things, advance the
9 goals of protecting consumers from predatory finan-
10 cial services practices and products that led to the
11 2007-2009 financial crisis.

12 (2) Title X of Dodd-Frank established a new
13 Federal independent watchdog, known as the Con-
14 sumer Financial Protection Bureau (“Consumer Bu-
15 reau”), with broad authority to ensure that all hard-
16 working consumers are given clear, accurate infor-
17 mation that they need to shop for mortgages, credit
18 cards, and other consumer financial products or
19 services and to protect consumers from hidden fees,
20 abusive terms, and other unfair, deceptive, or abu-

1 sive acts or practices through strong implementation
2 and enforcement of Federal consumer financial laws.

3 (3) Before the Consumer Bureau was estab-
4 lished, Federal financial regulators were tasked with
5 the dual responsibilities of supervising institutions
6 for safety and soundness and compliance with con-
7 sumer protections under Federal consumer financial
8 laws. These agencies often prioritized the profit-
9 ability of their regulated entities over the protection
10 of consumers, even when institutions were found to
11 have engaged in practices detrimental to their own
12 customers' financial well-being.

13 (4) Congress purposefully created the inde-
14 pendent Consumer Bureau within the Federal Re-
15 serve System to address past regulatory gaps in our
16 country's financial regulatory regime—gaps that re-
17 sulted in the most severe global financial crisis since
18 the Great Depression. Among other things, Federal
19 financial regulators were too reluctant to exercise
20 their rulemaking, supervisory, and enforcement au-
21 thorities to protect consumers from the misdeeds of
22 the Consumer Bureau's regulated entities. In cre-
23 ating the Consumer Bureau, Congress explicitly laid
24 out in statute the Consumer Bureau's purpose, five
25 objectives, and six primary functions. Specifically:

1 (A) Section 1021(a) of Dodd-Frank states
2 that the Consumer Bureau, “shall seek to im-
3 plement and, where applicable, enforce Federal
4 consumer financial law consistently for the pur-
5 pose of ensuring that all consumers have access
6 to markets for consumer financial products and
7 services and that markets for consumer finan-
8 cial products and services are fair, transparent,
9 and competitive”.

10 (B) Section 1021(b) of Dodd-Frank au-
11 thorizes the Consumer Bureau, “to exercise its
12 authorities under Federal consumer financial
13 law for the purposes of ensuring that, with re-
14 spect to consumer financial products and serv-
15 ices—(1) consumers are provided with timely
16 and understandable information to make re-
17 sponsible decisions about financial transactions;
18 (2) consumers are protected from unfair, decep-
19 tive, or abusive acts and practices and from dis-
20 crimination; (3) outdated, unnecessary, or un-
21 duly burdensome regulations are regularly iden-
22 tified and addressed in order to reduce unwar-
23 ranted regulatory burdens; (4) Federal con-
24 sumer financial law is enforced consistently,
25 without regard to the status of a person as a

1 depository institution, in order to promote fair
2 competition; and (5) markets for consumer fi-
3 nancial products and services operate trans-
4 parently and efficiently to facilitate access and
5 innovation.”.

6 (C) Section 1021(c) of Dodd-Frank estab-
7 lishes the primary functions of the Consumer
8 Bureau to be, “(1) conducting financial edu-
9 cation programs; (2) collecting, investigating,
10 and responding to consumer complaints; (3) col-
11 lecting, researching, monitoring, and publishing
12 information relevant to the functioning of mar-
13 kets for consumer financial products and serv-
14 ices to identify risks to consumers and the
15 proper functioning of such markets; (4) subject
16 to sections 1024 through 1026, supervising cov-
17 ered persons for compliance with Federal con-
18 sumer financial law, and taking appropriate en-
19 forcement action to address violations of Fed-
20 eral consumer financial law; (5) issuing rules,
21 orders, and guidance implementing Federal con-
22 sumer financial law; and (6) performing such
23 support activities as may be necessary or useful
24 to facilitate the other functions of the Bu-
25 reau.”.

1 (5) In doing so, Congress explicitly laid out
2 these consumer-focused purpose, objectives, and pri-
3 mary functions for the Consumer Bureau to ensure
4 that all consumers and all communities are pro-
5 tected. This is of extreme importance to commu-
6 nities of color who have been disproportionately im-
7 pacted by the inequities of the financial system, re-
8 sulting in an extreme racial wealth divide. Decades
9 of segregation and discrimination have prevented
10 consumers of colors from amassing wealth equal to
11 their white counterparts, while predatory financial
12 practices of have stripped consumers of color of their
13 nominal existing wealth. For example, over the past
14 30 years, the average wealth of White families has
15 grown by 84%—1.2 times the rate of growth for the
16 Latino population and three times the rate of
17 growth for the Black population. In light of histor-
18 ical practices and current-day disparities in banking
19 and lending practices, the Consumer Bureau plays a
20 key role in protecting communities of color from
21 wealth-stripping financial products and ensuring
22 their right to wealth building opportunities. The
23 agency’s enforcement actions in auto lending, mort-
24 gages, and credit cards, and its rulemaking efforts
25 have sought to address the predatory financial prod-

1 ucts such as payday loans and prepaid cards that
2 are prolific in communities of color. The Consumer
3 Bureau is essential in protecting vulnerable commu-
4 nities from discriminatory financial practices that
5 has both perpetuated and exacerbated the racial
6 wealth gap.

7 (6) Under Dodd-Frank, the Deputy Director of
8 the Consumer Bureau shall serve as the Acting Di-
9 rector in the absence or unavailability of the Direc-
10 tor, until the President appoints and the Senate con-
11 firms a new Director. Despite the plain letter of the
12 law establishing a succession order to fill a vacancy
13 in the Director's position and the clear legislative
14 history underscoring the importance of having an
15 independent Federal consumer-focused agency, when
16 the Consumer Bureau Director Richard Cordray re-
17 signed in November 2017, President Trump refused
18 to recognize the Deputy Director as the rightful
19 head of the agency and instead installed Mr. Mick
20 Mulvaney, the Director of the White House Office of
21 Management and Budget, to serve as the Consumer
22 Bureau's Acting Director. This appointment of a
23 White House cabinet official to run the Consumer
24 Bureau raises profound conflict of interest questions

1 and undermines the vital independent nature of the
2 agency.

3 (7) Additionally, the position of Acting Director
4 is, by its nature, intended to be a temporary assign-
5 ment to maintain the status quo at an agency and
6 to ensure the agency is fulfilling its statutory pur-
7 pose and mandates, until the President appoints,
8 and the Senate confirms a permanent Director. Nev-
9 ertheless, during his tenure, Mr. Mulvaney instituted
10 drastic and severe changes to the Consumer Bu-
11 reau's daily operations and priorities contrary to the
12 agency's statutory purpose and mandates.

13 (8) The daily operations of a Federal agency
14 are guided by its official mission contained in its
15 long-term strategic plan. The Consumer Bureau's
16 mission should embrace both the spirit and plain let-
17 ter of the law by fully recognizing the agency's stat-
18 utory purpose, objectives, and functions. It is trou-
19 bling that the Consumer Bureau, under Mr.
20 Mulvaney, issued a Strategic Plan for Fiscal Year
21 ("FY") 2018–FY 2022 that appears to deemphasize
22 the Consumer Bureau's core mandate under section
23 1021(a) of Dodd-Frank to, "enforce Federal con-
24 sumer financial law consistently for the purpose of
25 ensuring that all consumers have access to markets

1 for consumer financial products and services”, by
2 not referencing the importance of enforcement in its
3 mission. Instead, it emphasizes financial education
4 by stating that the agency’s new mission is, “[t]o
5 regulate the offering and provision of consumer fi-
6 nancial products or services under the Federal con-
7 sumer financial laws and to educate and empower
8 consumers to make better informed financial deci-
9 sions”. This is in stark contrast from the Consumer
10 Bureau’s Strategic Plan for FY 2013–FY 2017,
11 which stated that the agency’s mission is helping,
12 “consumer finance markets work by making rules
13 more effective, *by consistently and fairly enforcing*
14 *those rules*, and by empowering consumers to take
15 more control over their economic lives” (emphasis
16 added).

17 (9) Mr. Mulvaney has been praised by the
18 White House for his efforts to undermine the Con-
19 sumer Bureau, with one anonymous advisor ac-
20 knowledging in a July 24, 2018, Politico article that,
21 “His mission was to blow that up, which he has. He
22 is very well-suited to the chaos.”. Mr. Mulvaney’s
23 misguided actions have included, among other
24 things—

1 (A) stopping payments from the Civil Pen-
2 alty Fund to harmed consumers;

3 (B) trying to reduce the Consumer Bu-
4 reau's funding and staffing by initially request-
5 ing \$0 be transferred from the Federal Reserve
6 Board of Governors to carry out the agency's
7 work, imposing a freeze on hiring professional
8 career staff, and by arbitrarily directing staff to
9 cut the agency's budget by one-fifth;

10 (C) politicizing the work of the Consumer
11 Bureau by making unusual efforts to fill the
12 independent agency with political appointees;

13 (D) reducing the Consumer Bureau's en-
14 forcement work, including taking only six en-
15 forcement actions in the first three quarters of
16 2018 (compared with 54 enforcement actions
17 taken by the agency in 2015, 42 enforcement
18 actions in 2016 and 36 enforcement actions in
19 2017), and dropping existing lawsuits and in-
20 vestigations into predatory payday lenders;

21 (E) taking steps that would undermine ef-
22 forts to promote fair lending and combat dis-
23 criminatory practices, including by hiring, and
24 later refusing to remove, a political appointee
25 with a history of racist written commentary to

1 oversee the Office of Supervision, Enforcement,
2 and Fair Lending, stripping away the enforce-
3 ment powers of the Office of Fair Lending and
4 Equal Opportunity, seeking to curb the Con-
5 sumer Bureau’s data collection under the Home
6 Mortgage Disclosure Act, and indicating the
7 Consumer Bureau would reconsider its ap-
8 proach toward enforcing the Equal Credit Op-
9 portunity Act;

10 (F) changing the role of the Office of Stu-
11 dents and Young Consumers and, according to
12 an August 27, 2018, resignation letter from
13 Seth Frotman, the Consumer Bureau’s former
14 Assistant Director and Student Loan Ombuds-
15 man, “when new evidence came to light showing
16 that the nation’s largest banks were ripping off
17 students on campuses across the country by
18 saddling them with legally dubious account fees,
19 Bureau leadership suppressed the publication of
20 a report prepared by Bureau staff”;

21 (G) abandoning the accepted and efficient
22 practice of having its examiners review, as part
23 of their routine examinations, creditors’ compli-
24 ance with the Military Lending Act in order to
25 ensure the detection and assessment of risky

1 activities that could jeopardize vital protections
2 provided to active-duty servicemembers and
3 their families;

4 (H) creating an Office of Cost Benefit
5 Analysis that prioritizes businesses' expenses
6 over harm caused to consumers, and unduly
7 constrains oversight of the Consumer Bureau's
8 regulated entities;

9 (I) freezing data collection to the detriment
10 of supervision and enforcement;

11 (J) seeking to block the publication of the
12 nature of consumers' complaints and how enti-
13 ties resolved them in the publicly available and
14 transparent Consumer Complaint Database;

15 (K) restricting key input and feedback
16 from a wide range of external stakeholders by
17 effectively terminating members' positions on
18 three advisory boards, including the statutorily
19 mandated Consumer Advisory Board;

20 (L) proposing policies, including those re-
21 garding no-action letters, model disclosure pilot
22 projects, and product sandboxes, that could put
23 many kinds of financial institutions in an en-
24 forcement-free zone, letting bad actors that
25 harm consumers off the hook entirely from en-

1 forcement, and allowing them to ignore the law;
2 and

3 (M) neglecting to impose promptly any
4 civil money penalty on a bank when it was
5 found to be, among other things, improperly ob-
6 taining consumer reports and furnishing to con-
7 sumer reporting agencies inaccurate informa-
8 tion about consumers' credit.

9 (10) The repeated efforts under Mr. Mulvaney's
10 leadership to hamstring the good work, passion,
11 commitment, and the capacity of dedicated profes-
12 sional, career Consumer Bureau staff to fulfill the
13 agency's statutory mission has likely contributed to
14 low employee morale. According to a government-
15 wide annual survey published in December 2018
16 that was conducted by the nonprofit, nonpartisan
17 Partnership for Public Service, the Consumer Bu-
18 reau experienced the largest decline in employee mo-
19 rale for a government agency of its size. A workplace
20 with low morale undermines, among other things,
21 the agency's ability to hold bad actors accountable
22 when they harm consumers, and if unaddressed, will
23 distort the functioning of fair and competitive con-
24 sumer marketplaces.

1 (11) Despite the fact that the agency has been
2 referred to as the Consumer Financial Protection
3 Bureau since it was created in 2010, Mr. Mulvaney
4 opted to change the agency's well-known name. Al-
5 though this decision is supposedly intended to ensure
6 that the agency is in compliance with Dodd-Frank,
7 when this change is viewed in conjunction with the
8 other detrimental actions to undermine the effective-
9 ness of the agency, it can only be interpreted as an
10 attempt to reduce the public's awareness of, and sig-
11 nificant support for, the agency's role as the top
12 Federal consumer cop as well as to obscure the
13 public's ability to easily identify the appropriate
14 Federal agency to contact when faced with predatory
15 behavior by financial actors. As such, while some
16 may view this particular decision as minor, the ac-
17 tion served as an important symbolic and literal ma-
18 neuver by the Trump Administration, through its
19 appointment of Mr. Mulvaney, to diminish and un-
20 dermine the consumer-focused mission of the Con-
21 sumer Bureau. Director Kathy Kraninger, who was
22 duly nominated by the President and confirmed by
23 the Senate, announced plans in an email to staff on
24 December 19, 2018, to reverse course and return to
25 utilizing the agency's well-known name. However,

1 questions remain regarding how this change will be
2 implemented and to what extent the agency may
3 continue to utilize Mr. Mulvaney's preferred name in
4 certain circumstances.

5 (12) During Mr. Mulvaney's more than 12-
6 month tenure running the agency, he only appeared
7 once before the House Financial Services Committee
8 to discuss his activities at the Consumer Bureau.
9 This is despite the fact that the law requires, at a
10 minimum, the Director's testimony before the Com-
11 mittee semi-annually. This weak congressional over-
12 sight under the direction of the previous Republican
13 Majority pales in comparison to their oversight of
14 the Consumer Bureau during former Director Rich-
15 ard Cordray's tenure. During Director Cordray's
16 tenure, he and other senior Consumer Bureau offi-
17 cials testified before Congress more than 60 times;
18 the agency was compelled to produce more than
19 200,000 pages of documents in response to over 90
20 letters of inquiry; more than 20 subpoenas were sent
21 to the Consumer Bureau; and several of the Con-
22 sumer Bureau's former and current employees were
23 compelled to sit for depositions over 21 days, that
24 lasted 136 hours, and produced 3,194 pages of tran-
25 scripts.

1 (13) Dodd-Frank gives the Director of the Con-
2 sumer Bureau broad administrative and executive
3 powers to, among other things: fix the number of,
4 and appoint and direct, all employees of the agency;
5 direct the establishment and maintenance of divi-
6 sions or other offices within the agency; determine
7 the character of, and the necessity for, the obliga-
8 tions and expenditure of funds; and the use and ex-
9 penditure of funds. These powers, however, are re-
10 quired to be exercised in a manner consistent with
11 carrying out the responsibilities under Title X of
12 Dodd-Frank, which includes complying with the enu-
13 merated Federal consumer financial laws under the
14 Title, and satisfying the obligations in other applica-
15 ble laws. Mr. Mulvaney's destructive actions have
16 demonstrated the need for legislation to reorient the
17 Director's discretionary authority to ensure the
18 maintenance of all statutorily mandated policies,
19 functions, and offices of the Consumer Bureau re-
20 gardless of who is leading the agency.

21 (b) SENSE OF CONGRESS.—The following is the sense
22 of Congress:

23 (1) The Consumer Financial Protection Bureau
24 should meet its statutory purpose in a transparent
25 and accountable manner by operating in a way that

1 is consistent with both the spirit and plain letter of
2 the law. This includes the agency fully carrying out
3 the agency’s statutory purpose, objectives, and func-
4 tions, and the agency being transparent, timely, and
5 responsive to all requests from Congress.

6 (2) Dodd-Frank underscores that the agency is
7 designed to serve as an independent Federal agency
8 that is primarily focused on the protection of all con-
9 sumers, without any undue influence of partisan
10 whims and special industry interests, in carrying out
11 its responsibilities and duties.

12 (3) The official name of the agency should be
13 consistent with this mandate, and the agency should,
14 figuratively and literally, put “Consumers” first by
15 using its better-known name as the “Consumer Fi-
16 nancial Protection Bureau”. Thus, any remaining
17 utilization by the agency of the name, “Bureau of
18 Consumer Financial Protection”, or the acronym
19 “BCFP”, should cease in all forms.

20 (4) The statute establishing the Consumer Bu-
21 reau has been grossly misinterpreted under Mr.
22 Mulvaney’s leadership, in a manner that is incon-
23 sistent with the agency’s statutory purpose, objec-
24 tives, and functions. One example of this was Mr.
25 Mulvaney’s inane suggestion that the statutory re-

1 requirement for the Director to appear before relevant
2 Congressional Committees to discuss its semi-annual
3 reports could be interpreted as requiring the Direc-
4 tor merely to attend a hearing and not answer ques-
5 tions, despite the well-established interpretation of a
6 similar statutory requirement for the Chair of the
7 Federal Reserve Board of Governors to appear be-
8 fore the House Financial Services Committee and
9 the Senate Banking, Housing, and Urban Affairs
10 Committee on a semi-annual basis about the mone-
11 tary policy report, as required by the Humphrey-
12 Hawkins Full Employment Act. In the face of such
13 blatant and disrespectful attempts to warp the au-
14 thorizing and oversight role of the first branch of
15 the Federal government—the United States Con-
16 gress—by the Trump Administration, Congress
17 must, in this instance, now refine the Consumer Bu-
18 reau’s authority to ensure that the vital role that the
19 Consumer Bureau should be playing within the
20 country’s financial regulatory regime is not effec-
21 tively destroyed by the agency’s current leadership.

22 (5) The Consumer Bureau, now under a new
23 Director, should promptly reverse all anti-consumer
24 actions taken during Mr. Mulvaney’s tenure, includ-
25 ing the actions identified by this legislation, to en-

1 sure that the agency is fully complying with its stat-
2 utory purpose, objectives, and functions to protect
3 all consumers, including communities of color and
4 vulnerable populations. One important action is for
5 the Consumer Bureau to resume robust fair lending
6 enforcement to ensure that every consumer has fair
7 and equal access to affordable financial products and
8 services. Another demonstration of this would be for
9 the Consumer Bureau to immediately resume super-
10 vision of its regulated entities for compliance with
11 the Military Lending Act to ensure for the most ro-
12 bust and efficient protection of active-duty
13 servicemembers and their families. Other examples
14 include the Consumer Bureau significantly revising
15 its strategic plan to align it with its statutory pur-
16 pose, objectives and functions, and for the agency to
17 immediately resume coordinating closely with other
18 Federal agencies, such as the Department of Edu-
19 cation and the Department of Defense, and state
20 regulators, as is required by section 1015 of Dodd-
21 Frank to, “promote consistent regulatory treatment
22 of consumer financial and investment products and
23 services.”

24 (6) While the legislation is a direct response to
25 address many of the misguided decisions that have

1 been orchestrated under Mr. Mulvaney’s leadership
2 at the Consumer Bureau that have been exposed to
3 the public, as of the date of the bill’s introduction,
4 and sharply criticized by numerous Federal and
5 state officials, including law enforcement, as well as
6 organizations representing servicemembers, senior
7 citizens, and other vulnerable consumer populations,
8 this legislation should not be viewed as an exhaus-
9 tive list to fix all the damaging actions that may
10 have occurred at this agency since the departure of
11 former Director Cordray in November 2017, particu-
12 larly since detailed information revealing the full
13 scope, nature, and extent of the current flawed oper-
14 ation of the agency, and the adverse impact result-
15 ing from these actions, may not yet be publicly avail-
16 able. Rather, this legislation should be interpreted as
17 an attempt to highlight and resolve a small sample
18 of the publicly known egregious statements, deci-
19 sions, and actions that have occurred since Novem-
20 ber 2017.

21 **SEC. 3. CONSUMER FINANCIAL PROTECTION BUREAU.**

22 (a) IN GENERAL.—Section 1011(a) of the Consumer
23 Financial Protection Act of 2010 (12 U.S.C. 5491(a)) is
24 amended by striking “Bureau of Consumer Financial Pro-

1 tection” and inserting “Consumer Financial Protection
2 Bureau”.

3 (b) DEEMING OF NAME.—Any reference in any law,
4 regulation, document, record, or other paper of the United
5 States to the “Bureau of Consumer Financial Protection”
6 shall be deemed a reference to the “Consumer Financial
7 Protection Bureau”.

8 (c) NAME USE REQUIREMENT.—Section 1011 of the
9 Consumer Financial Protection Act of 2010 (12 U.S.C.
10 5491) is amended by adding at the end the following:

11 “(f) NAME USE REQUIREMENT.—The Consumer Fi-
12 nancial Protection Bureau shall refer to itself in any pub-
13 lic communication, including on any website, as the ‘Con-
14 sumer Financial Protection Bureau’ or the ‘CFPB’.”.

15 **SEC. 4. CONFORMING AMENDMENTS.**

16 (a) IN GENERAL.—The Acts described under sub-
17 section (b) are amended by striking “Bureau of Consumer
18 Financial Protection” each place such term appears and
19 inserting “Consumer Financial Protection Bureau”.

20 (b) ACTS TO CONFORM.—The Acts described in this
21 subsection are as follows:

22 (1) The Alternative Mortgage Transaction Par-
23 ity Act of 1982 (12 U.S.C. 3801 et seq.).

24 (2) The Consumer Credit Protection Act (15
25 U.S.C. 1601 et seq.).

1 (3) The Dodd-Frank Wall Street Reform and
2 Consumer Protection Act (12 U.S.C. 5301 et seq.).

3 (4) The Expedited Funds Availability Act (12
4 U.S.C. 4001 et seq.).

5 (5) The Federal Deposit Insurance Act (12
6 U.S.C. 1811 et seq.).

7 (6) The Federal Financial Institutions Exam-
8 ination Council Act of 1978 (12 U.S.C. 3201 et
9 seq.).

10 (7) The Financial Institutions Reform, Recov-
11 ery, and Enforcement Act of 1989 (12 U.S.C. 1811
12 note et seq.).

13 (8) The Financial Literacy and Education Im-
14 provement Act (20 U.S.C. 9701 et seq.).

15 (9) The Gramm-Leach-Bliley Act (12 U.S.C.
16 1811 note et seq.).

17 (10) The Home Mortgage Disclosure Act of
18 1975 (12 U.S.C. 2801 et seq.).

19 (11) The Homeowners Protection Act of 1998
20 (12 U.S.C. 4901 et seq.).

21 (12) The Inspector General Act of 1978 (5
22 U.S.C. App 2).

23 (13) The Interstate Land Sales Full Disclosure
24 Act (15 U.S.C. 1701 et seq.).

1 (14) The Omnibus Appropriations Act, 2009
2 (Public Law 111–8).

3 (15) The Real Estate Settlement Procedures
4 Act of 1974 (12 U.S.C. 2601 et seq.).

5 (16) Title LXII of the Revised Statutes of the
6 United States (12 U.S.C. 21 et seq.).

7 (17) The Right to Financial Privacy Act of
8 1978 (12 U.S.C. 3401 et seq.).

9 (18) The S.A.F.E. Mortgage Licensing Act of
10 2008 (12 U.S.C. 5101 et seq.).

11 (19) The Telemarketing and Consumer Fraud
12 and Abuse Prevention Act (15 U.S.C. 6101 et seq.).

13 (20) Title 5, United States Code.

14 (21) Title 10, United States Code.

15 (22) Title 44, United States Code.

16 **SEC. 5. EXECUTIVE AND ADMINISTRATION POWERS.**

17 (a) OFFICE RESPONSIBILITIES.—Section 1012 of the
18 Consumer Financial Protection Act of 2010 (12 U.S.C.
19 5492) is amended—

20 (1) by redesignating subsection (c) as sub-
21 section (d); and

22 (2) by inserting after subsection (b) the fol-
23 lowing:

24 “(c) OFFICE RESPONSIBILITIES.—Notwithstanding
25 subsections (a) and (b), section 1013(a), and any other

1 provision of law, with respect to the specific functional
2 units and offices described under subsections (b), (c), (d),
3 (e), (g), and (h) of section 1013 and the advisory boards
4 described under section 1014, the Director—

5 “(1) shall ensure that such functional units, of-
6 fices, and boards perform the functions, duties, and
7 coordination assigned to them under the applicable
8 provision of section 1013 or 1014; and

9 “(2) may not reorganize or rename such units,
10 offices, and boards in a manner not provided for
11 under the applicable provision of section 1013 or
12 1014.”.

13 (b) DUTY TO PROVIDE ADEQUATE STAFFING.—Sec-
14 tion 1013(a)(1) of the Consumer Financial Protection Act
15 of 2010 (12 U.S.C. 5493(a)(1)) is amended by adding at
16 the end the following:

17 “(D) DUTY TO PROVIDE ADEQUATE
18 STAFFING.—The Director shall ensure that the
19 specific functional units and offices described
20 under subsections (b), (c), (d), (e), (g), and (h)
21 of section 1013, as well as other units and of-
22 fices with supervisory and enforcement duties,
23 are provided with sufficient staff to carry out
24 the functions, duties, and coordination of those
25 units and offices.”.

1 (c) LIMITATION ON POLITICAL APPOINTEES.—Sec-
2 tion 1013(a)(1) of the Consumer Financial Protection Act
3 of 2010 (12 U.S.C. 5493(a)(1)) is amended by adding at
4 the end the following:

5 “(D) LIMITATION ON POLITICAL AP-
6 POINTEES.—

7 “(i) IN GENERAL.—In appointing em-
8 ployees of the Bureau who are political ap-
9 pointees, the Director shall ensure that the
10 number and duties of such political ap-
11 pointees are as similar as possible to those
12 of the other Federal primary financial reg-
13 ulatory agencies.

14 “(ii) POLITICAL APPOINTEES DE-
15 FINED.—For purposes of this subpara-
16 graph, the term ‘political appointee’ means
17 an employee who holds—

18 “(I) a position which has been
19 excepted from the competitive service
20 by reason of its confidential, policy-de-
21 termining, policy-making, or policy-ad-
22 vocating character;

23 “(II) a position in the Senior Ex-
24 ecutive Service as a noncareer ap-
25 pointee (as such term is defined in

1 section 3132(a) of title 5, United
2 States Code); or

3 “(III) a position under the Exec-
4 utive Schedule (subchapter II of chap-
5 ter 53 of title 5, United States
6 Code).”.

7 (d) PUBLIC AVAILABILITY OF COMPLAINT INFORMA-
8 TION.—

9 (1) IN GENERAL.—Section 1013(b)(3) of the
10 Consumer Financial Protection Act of 2010 (12
11 U.S.C. 5493(b)(3)) is amended—

12 (A) in subparagraph (A)—

13 (i) by inserting “publicly available”
14 before “website”;

15 (ii) by inserting “publicly available”
16 before “database”, each place such term
17 appears; and

18 (iii) by adding at the end the fol-
19 lowing: “The Director shall ensure that the
20 landing page of the main website of the
21 Bureau contains a clear and conspicuous
22 hyperlink to the consumer complaint data-
23 base described in this subparagraph and
24 shall ensure that such database is user-
25 friendly and in plain writing (as such term

1 is defined in the Plain Writing Act of
2 2010). The Director shall ensure that all
3 information on the website or the database
4 that explains how to file a complaint with
5 the Bureau, as well as all reports of the
6 Bureau with respect to information con-
7 tained in the database, shall be provided in
8 each of the 5 most commonly spoken lan-
9 guages, other than English, in the United
10 States, as determined by the Bureau of the
11 Census on an ongoing basis, and in for-
12 mats accessible to individuals with hearing
13 or vision impairments.”; and

14 (B) by adding at the end the following:

15 “(E) PUBLIC AVAILABILITY OF INFORMA-
16 TION.—

17 “(i) IN GENERAL.—The Director
18 shall—

19 “(I) make all consumer com-
20 plaints available to the public on a
21 website of the Bureau;

22 “(II) place a clear and con-
23 spicuous hyperlink on the landing
24 page of the main website of the Bu-

1 reau to the website described under
2 subclause (I); and

3 “(III) ensure that such website—

4 “(aa) is searchable and sort-
5 able by both consumer financial
6 product or service and by covered
7 person; and

8 “(bb) is user-friendly and
9 written in plain language.

10 “(ii) INCLUSION OF COMPLAINTS SUB-
11 MITTED WITH INQUIRIES.—For purposes
12 of clause (i), in addition to all complaints
13 described under subparagraph (A), con-
14 sumer complaints shall include any com-
15 plaints submitted with, or as part of, an
16 inquiry described under section 1034.

17 “(iii) REMOVAL OF PERSONALLY
18 IDENTIFIABLE INFORMATION.—In making
19 the information described under clause (i)
20 available to the public, the Director shall
21 remove all personally identifiable informa-
22 tion.”.

23 (2) RULE OF CONSTRUCTION.—

1 (A) IN GENERAL.—The Director of the
2 Consumer Financial Protection Bureau shall
3 ensure—

4 (i) that the database and website de-
5 scribed under section 1013(b)(3) of the
6 Consumer Financial Protection Act of
7 2010 have, at a minimum, the same avail-
8 ability, transparency, and functionality
9 that such database and website had prior
10 to November 24, 2017; and

11 (ii) that consumers are able, at a min-
12 imum, to submit complaints to the Bureau
13 with respect to—

14 (I) any covered person or service
15 provider; and

16 (II) any financial product or
17 service.

18 (B) DEFINITIONS.—For purposes of this
19 paragraph, the terms “covered person”, “finan-
20 cial product or service”, and “service provider”
21 have the meaning given those terms, respec-
22 tively, under section 1002 of the Consumer Fi-
23 nancial Protection Act of 2010.

24 (e) MEMORANDA OF UNDERSTANDING.—

1 (1) REPORT ON CURRENT MOUS.—Not later
2 than the end of the 30-day period beginning on the
3 date of enactment of this Act, the Director of the
4 Consumer Financial Protection Bureau shall issue a
5 report to the Committee on Financial Services of the
6 House of Representatives and the Committee on
7 Banking, Housing, and Urban Affairs of the Senate
8 listing—

9 (A) each memorandum of understanding in
10 effect with the Bureau on November 24, 2017;

11 (B) any changes made to such a memo-
12 randum of understanding since such date, in-
13 cluding any memorandum of understanding re-
14 scinded since such date; and

15 (C) a justification for each such change or
16 rescission.

17 (2) SEMI-ANNUAL REPORT ON MOUS.—Section
18 1016(c) of the Consumer Financial Protection Act
19 of 2010 (12 U.S.C. 5496(c)) is amended—

20 (A) in paragraph (8), by striking “and” at
21 the end;

22 (B) in paragraph (9), by striking the pe-
23 riod and inserting a semicolon; and

24 (C) by adding at the end the following:

1 “(10) a list of each memorandum of under-
2 standing in effect with the Bureau, any changes
3 made to a memorandum of understanding since the
4 last report was made under subsection (b), and a
5 justification for each such change;”.

6 **SEC. 6. OFFICES OF THE CONSUMER FINANCIAL PROTEC-**
7 **TION BUREAU.**

8 (a) CLARIFICATION OF THE DUTIES OF THE OFFICE
9 OF FAIR LENDING AND EQUAL OPPORTUNITY.—Section
10 1013(c)(2) of the Consumer Financial Protection Act of
11 2010 (12 U.S.C. 5493(c)(2)) is amended—

12 (1) by striking “Office of Fair Lending and
13 Equal Opportunity shall have such powers and du-
14 ties as the Director may delegate to the Office, in-
15 cluding” and inserting “powers and duties of the Of-
16 fice of Fair Lending and Equal Opportunity shall in-
17 clude”;

18 (2) in subparagraph (C), by striking “and” at
19 the end;

20 (3) in subparagraph (D), by striking the period
21 and inserting a semicolon; and

22 (4) by adding at the end the following:

23 “(E) implementing the Bureau’s enforce-
24 ment and supervisory authority with respect to
25 fair lending laws; and

1 “(F) such additional powers and duties as
2 the Director may determine appropriate.”.

3 (b) OFFICE OF STUDENTS AND YOUNG CON-
4 SUMERS.—

5 (1) IN GENERAL.—Section 1013 of the Con-
6 sumer Financial Protection Act of 2010 (12 U.S.C.
7 5493) is amended—

8 (A) by redesignating subsection (h) as sub-
9 section (i); and

10 (B) by inserting after subsection (g) the
11 following:

12 “(h) OFFICE OF STUDENTS AND YOUNG CON-
13 SUMERS.—

14 “(1) IN GENERAL.—The Director shall, not
15 later than the end of the 60-day period beginning on
16 the date of enactment of this section, establish an
17 Office of Students and Young Consumers, which
18 shall work to empower students, young people, and
19 their families to make more informed financial deci-
20 sions about saving and paying for college, accessing
21 safer and more affordable financial products and
22 services, all matters related to private education
23 loans (as defined under section 1035(e)), and repay-
24 ing student loan debt, including private education
25 loans.

1 “(2) HEAD OF THE OFFICE.—The head of the
2 Office of Students and Young Consumers shall be
3 the Assistant Director and Student Loan Ombuds-
4 man, and the Assistant Director and Student Loan
5 Ombudsman shall carry out all functions established
6 under section 1035 through the Office of Students
7 and Young Consumers.

8 “(3) SUPERVISORY, ENFORCEMENT, AND REGU-
9 LATORY MATTERS.—The Office of Students and
10 Young Consumers shall assist in all supervisory, en-
11 forcement, and regulatory matters of the Bureau re-
12 lated to the functions of the Office.

13 “(4) COORDINATION.—The Director shall enter
14 into memoranda of understanding and similar agree-
15 ments with the Department of Education and other
16 Federal and State agencies, as appropriate, in order
17 to carry out the business of the Office of Students
18 and Young Consumers.”.

19 (2) RENAMING AND APPOINTMENT CLARIFICA-
20 TION OF THE PRIVATE EDUCATION LOAN OMBUDS-
21 MAN.—

22 (A) IN GENERAL.—Section 1035 of the
23 Consumer Financial Protection Act of 2010 (12
24 U.S.C. 5535) is amended—

1 (i) in the heading of the section by
2 striking “**PRIVATE EDUCATION**” and in-
3 sserting “**ASSISTANT DIRECTOR AND**
4 **STUDENT**”; and

5 (ii) in subsection (a), by striking “The
6 Secretary, in consultation with the Direc-
7 tor, shall designate a Private Education
8 Loan Ombudsman” and inserting “The
9 Director shall designate an individual as
10 the Assistant Director and Student Loan
11 Ombudsman”;

12 (iii) in subsection (b), by striking
13 “The Secretary and the Director” and in-
14 sserting “The Director”; and

15 (iv) in subsection (d)(2), by inserting
16 “the Director,” before “the Secretary.”

17 (B) CLERICAL AMENDMENT.—The table of
18 contents under section 1(b) of the Dodd-Frank
19 Wall Street Reform and Consumer Protection
20 Act is amended, in the item relating to section
21 1035, by striking “PRIVATE EDUCATION”
22 and inserting “ASSISTANT DIRECTOR AND
23 STUDENT”.

24 (C) DEEMING OF NAME.—Any reference in
25 any law, regulation, document, record, or other

1 paper of the United States to the “Private Edu-
2 cation Loan Ombudsman” shall be deemed a
3 reference to the “Assistant Director and Stu-
4 dent Loan Ombudsman”.

5 (c) SEMI-ANNUAL REPORT TO CONGRESS ON CER-
6 TAIN OFFICES OF THE BUREAU.—Section 1016(c) of the
7 Consumer Financial Protection Act of 2010 (12 U.S.C.
8 5496(c)), as amended by section 5(e)(3), is further
9 amended by adding at the end the following:

10 “(11) with respect to each of the specific func-
11 tional units and offices established under section
12 1013—

13 “(A) a detailed description of the activities
14 of the unit or office since the last report was
15 made under subsection (b); and

16 “(B) an analysis of the efforts of the Bu-
17 reau to achieve the duties of the unit or office;
18 and

19 “(12) with respect to each specific functional
20 units and offices established under section 1013, as
21 well as each other unit and office with supervisory
22 and enforcement duties, a break down of the number
23 of political and professional career staff assigned to
24 and employed by each unit or office at the end of
25 the reporting period.”.

1 (d) FUNCTION OF ANY UNIT OR OFFICE ESTAB-
2 LISHED TO CONDUCT COST BENEFIT ANALYSIS.—Any
3 unit or office established to conduct cost benefit analysis
4 within the Consumer Financial Protection Bureau shall,
5 as its sole function, carry out the considerations required
6 by section 1022(b)(2)(A) of the Consumer Financial Pro-
7 tection Act of 2010 (12 U.S.C. 5512(b)(2)(A)).

8 **SEC. 7. CONSUMER ADVISORY BOARD REFORMS.**

9 (a) IN GENERAL.—Section 1014 of the Consumer Fi-
10 nancial Protection Act of 2010 (12 U.S.C. 5494) is
11 amended—

12 (1) by amending subsection (b) to read as fol-
13 lows:

14 “(b) MEMBERSHIP.—

15 “(1) QUALIFICATIONS.—In appointing the
16 members of the Consumer Advisory Board, the Di-
17 rector shall—

18 “(A) seek to assemble a diverse and inclu-
19 sive group of experts in consumer protection, fi-
20 nancial services, community development, fair
21 lending and civil rights, and consumer financial
22 products or services and representatives of de-
23 pository institutions that primarily serve under-
24 served communities, and representatives of
25 communities that have been significantly im-

1 pacted by higher-priced mortgage loans, and
2 seek representation of the interests of covered
3 persons and consumers, without regard to party
4 affiliation; and

5 “(B) ensure that at least $\frac{2}{3}$ of the mem-
6 bers represent the interests of consumers, in-
7 cluding experts in consumer protection, fair
8 lending, civil rights, and representatives of com-
9 munities that have been significantly impacted
10 by higher-priced mortgage loans and other
11 products that resulted in consumer harm.

12 “(2) NUMBER OF MEMBERS.—The Director
13 shall appoint not fewer than 25 members to the
14 Consumer Advisory Board, and not fewer than 6
15 members shall be appointed upon the recommenda-
16 tion of the regional Federal Reserve Bank Presi-
17 dents, on a rotating basis.

18 “(3) MEMBERSHIP RIGHTS AFTER CHARTER
19 CHANGE.—Any change to the charter for the Con-
20 sumer Advisory Board affecting the membership
21 shall not preclude prior or current members from
22 applying for consideration to serve on a reconsti-
23 tuted Consumer Advisory Board.”; and

24 (2) in subsection (c)—

1 (A) by striking “meet from” and inserting
2 “meet in person from”; and

3 (B) by adding at the end the following:
4 “The Bureau shall provide adequate notice to
5 the members of the Consumer Advisory Board
6 of the time and date of each meeting, and of
7 any meeting cancellations.”

8 (b) INCLUSION OF THE DIRECTOR IN MEETINGS AND
9 ACCESS TO BUREAU STAFF.—Section 1014 of the Con-
10 sumer Financial Protection Act of 2010 (12 U.S.C. 5494)
11 is amended by adding at the end the following:

12 “(e) INCLUSION OF THE DIRECTOR IN MEETINGS
13 AND ACCESS TO BUREAU STAFF.—With respect to each
14 in person meeting of the Consumer Advisory Board—

15 “(1) the Director shall attend such meeting in
16 person; and

17 “(2) the Director shall ensure that the members
18 of the Consumer Advisory Board have an oppor-
19 tunity to meet and engage in person with all appro-
20 priate staff and office of the Bureau.”.

21 (c) TREATMENT OF MEMBERS OF THE CONSUMER
22 ADVISORY BOARD.—Notwithstanding any other law—

23 (1) any member of the Consumer Advisory
24 Board of the Consumer Financial Protection Bureau
25 on November 1, 2017, may continue to serve as a

1 member of such advisory board until March 27,
2 2020, and may not be removed from such position
3 without cause by the Director of the Bureau until
4 such date; and

5 (2) any member of the Consumer Advisory
6 Board of the Consumer Financial Protection Bureau
7 on the date of enactment of this Act, may continue
8 to serve as a member of such advisory board until
9 March 27, 2020, and may not be removed from such
10 position without cause by the Director of the Bureau
11 until such date.

12 (d) ADDITIONAL REQUIREMENTS FOR ADVISORY
13 COMMITTEES.—Section 1013 of the Consumer Financial
14 Protection Act of 2010 (12 U.S.C. 5493) is amended by
15 adding at the end the following:

16 “(j) ADVISORY COMMITTEE REQUIREMENTS.—

17 “(1) QUALIFICATIONS.—In appointing members
18 of any advisory committee, other than the Consumer
19 Advisory Board, the Director shall ensure that at
20 least $\frac{1}{3}$ of the members represent the interests of
21 consumers, including experts in consumer protection,
22 fair lending, civil rights, and representatives of com-
23 munities that have been significantly impacted by
24 higher-priced mortgage loans and other products
25 that resulted in consumer harm.

1 “(2) SELECTION OF MEMBERS REPRESENTING
2 MINORITY-OWNED AND WOMEN-OWNED BUSI-
3 NESSES.—In appointing members of any advisory
4 committee, the Director shall seek to promote diver-
5 sity and inclusion in making appointments, including
6 by appointing individuals who represent minority-
7 owned and women-owned businesses.”.

8 **SEC. 8. EFFECTIVE DATE.**

9 This Act and the amendments made by this Act shall
10 take effect on the date of the enactment of this Act, except
11 that the Director of the Consumer Financial Protection
12 Bureau shall have 30 days to complete any operational
13 changes to the Bureau required by this Act or an amend-
14 ment made by this Act.